

# Joint Budget Committee



## Staff Budget Briefing FY 2025-26

### Department of Human Services

(Office of Economic Security and Office of Adults, Aging, and  
Disability Services)

JBC Working Document - Subject to Change

Staff Recommendation Does Not Represent Committee Decision

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## ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2024 legislative session that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report: <https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

The online version of the briefing document may be found by searching the budget documents on the General Assembly's website by visiting [leg.colorado.gov/content/budget/budget-documents](https://leg.colorado.gov/content/budget/budget-documents). Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

# Overview of Economic Security and Adults, Aging, and Disability Services

The **Office of Economic Security** provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include Colorado Works, the Colorado implementation of the federal Temporary Assistance for Needy Families (TANF) program, the federal Supplemental Nutrition Assistance Program (SNAP), child support services and enforcement, Low Income Energy Assistance Program (LEAP), and services for refugees

This office also provides the 64 county departments of human services with money to administer the Supplemental Nutrition Assistance Program and a variety of smaller programs, including child support services. Additionally, this section funds the County Tax Base Relief initiative to assist counties with the highest social services needs and lowest property tax values to meet the obligation of the local match required by the state for certain public assistance programs. The Office is responsible for the Colorado Benefits Management System (CBMS), which is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, the Supplemental Nutrition Assistance Program, Temporary Assistance for Needy Families, and several others. CBMS is developed and maintained by the state for use by county social services departments and various medical assistance sites.

The **Office of Adults, Aging, and Disability Services** includes Regional Centers for People with Developmental Disabilities, the Work Therapy Program, the Brain Injury Trust Fund, and Veterans Community Living Centers. Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans. The Work Therapy Program provides sheltered training and employment workshops for individuals receiving services at the Colorado Mental Health Institute at Fort Logan and the Regional Centers at Grand Junction and Wheat Ridge. The Colorado Brain Injury Program provides funding for direct services for individuals with a brain injury, research related to brain injuries, and education related to brain injuries. Veterans community living centers provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action.

This office also provides funding for assistance and support for needy elderly and disabled adult populations in Colorado. This section funds several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older, and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. This section also funds the State Ombudsman Program, Adult Protective Services (APS) programs, and Older Americans Act services, such as home-delivered meals and transportation to medical appointments that are offered to older Coloradans across the state through the 16 regional Area Agencies on Aging (AAA).

# Recent Appropriations

Office of Economic Security: Recent Appropriations				
Funding Source	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26*
General Fund	\$100,683,272	\$93,788,028	\$99,113,868	\$97,589,610
Cash Funds	164,155,233	156,346,633	149,817,423	150,817,365
Reappropriated Funds	7,205,993	7,706,970	7,720,309	8,172,492
Federal Funds	286,061,956	295,557,813	297,406,725	293,804,744
Total Funds	\$558,106,454	\$553,399,444	\$554,058,325	\$550,384,211

Full Time Equivalent Staff	168.6	178.1	184.0	174.2
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\*Requested appropriation

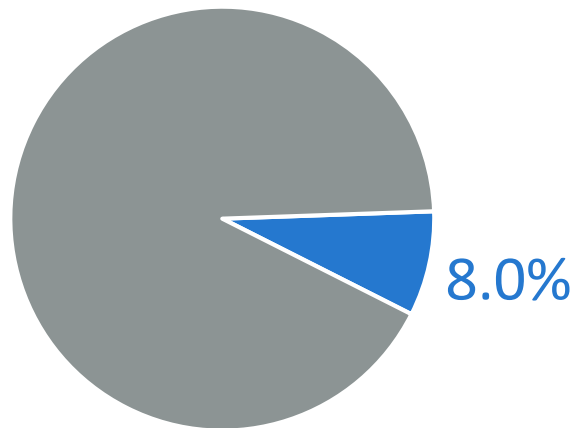
Office of Adults, Aging, and Disability Services: Recent Appropriations				
Funding Source	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26*
General Fund	\$36,768,318	\$39,027,548	\$41,805,012	\$38,994,280
Cash Funds	68,346,605	69,977,858	70,200,177	70,843,158
Reappropriated Funds	74,690,159	77,016,467	77,326,448	76,574,705
Federal Funds	66,563,906	67,705,612	69,064,787	70,385,629
Total Funds	\$246,368,988	\$253,727,485	\$258,396,424	\$256,797,772

Full Time Equivalent Staff	1,588.9	1,590.4	1,590.6	1,576.8
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\*Requested appropriation

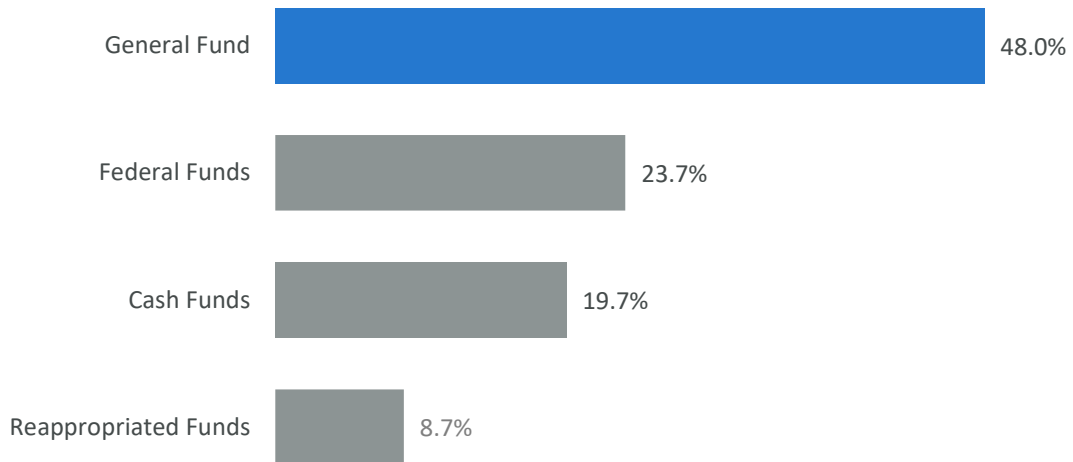
# Graphic Overview

## Department's Share of Statewide General Fund



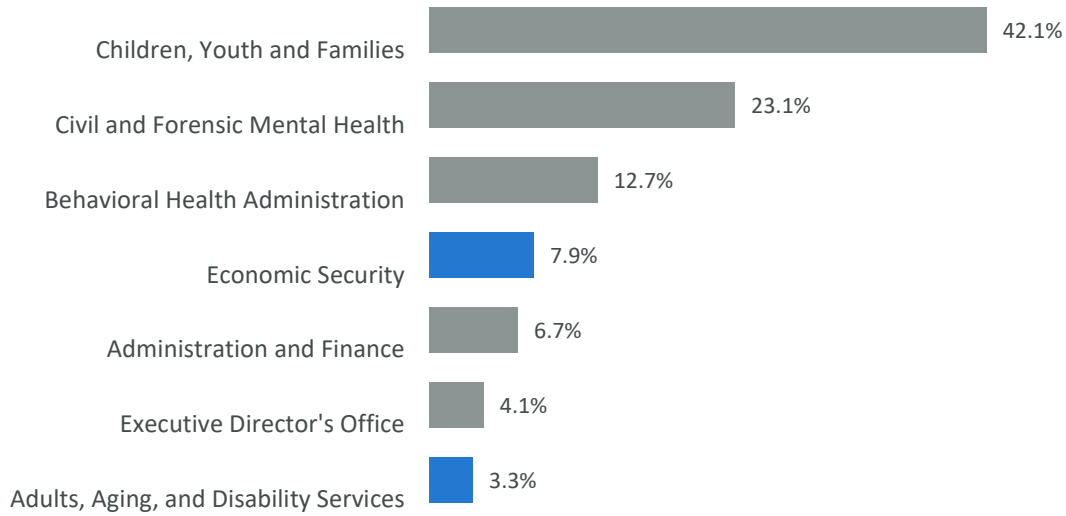
Based on the FY 2024-25 appropriation.

## Department Funding Sources



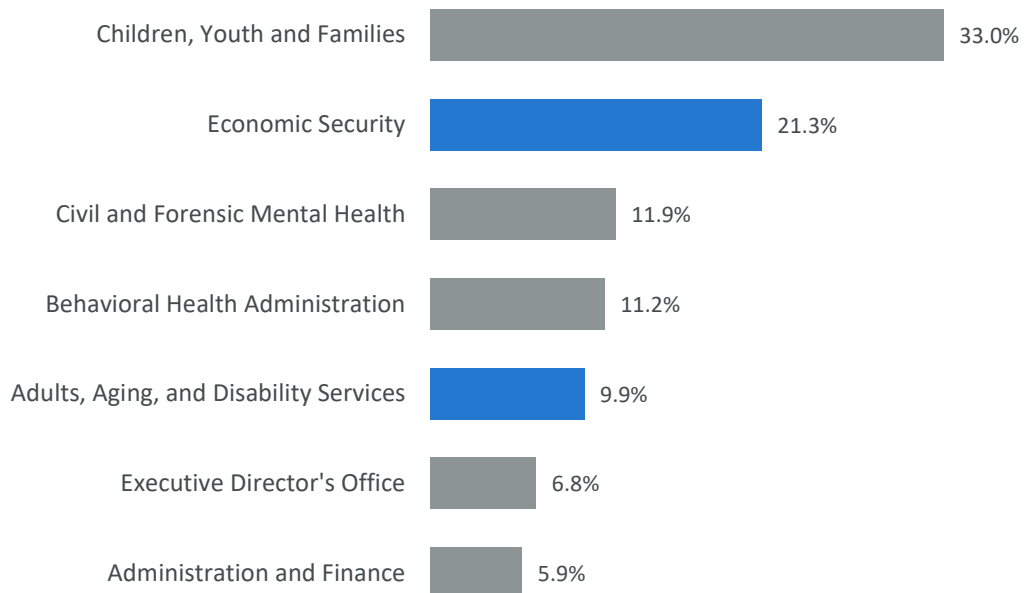
Based on the FY 2024-25 appropriation.

### Distribution of General Fund by Division



Based on the FY 2024-25 appropriation.

### Distribution of Total Funds by Division



Based on the FY 2024-25 Appropriation

# Cash Funds Detail

Department of Human Services (OES and OAADS)				
Cash Funds Appropriations Detail				
Fund Name or Group	FY 2024-25 Approp.		Primary Sources of Fund Revenue	Primary Uses
Old Age Pension Fund	\$84,112,383	<sup>1</sup>	Article XXIV of the Colorado Constitution requires 85.0 percent of excise and state sales taxes be deposited into the Fund.	Provides cash assistance to low-income individuals ages 60 and over. This fund is continuously appropriated.
Local funds	57,113,098		These are informational cash funds representative of counties' share of funding for various federal and state programs.	Local funds primarily support TANF, SNAP, Older Americans Act programs, Aid to the Needy Disabled Programs, and Adult Protective Services.
Central Fund for Veterans Community Living Centers	34,970,169	<sup>1</sup>	Payments by residents of VCLCs and General Fund appropriated to the Central Fund by the General Assembly.	To support the direct and indirect costs of operating the State's VCLCs. Direct costs are continuously appropriated, while indirect costs are annually appropriated. The Central Fund is continuously appropriated for the direct costs of the VCLCs, which are an enterprise and exempt from TABOR.
Older Coloradans Cash Fund	14,131,110	<sup>1</sup>	A statutory transfer of \$10.0 million annually from sales and use taxes, pursuant to Section 39-26-123 (3), C.R.S.	Provides money to Area Agencies on Aging for grants for community-based services to individuals ages 60 and older, including meals, transportation, in-home assistance, and legal services.
Colorado Long-term Works Reserve	5,484,157	<sup>1</sup>	Unappropriated and unexpended TANF block grant money and General Fund appropriated to by the General Assembly.	To support the Colorado Works program, including funding a portion of the increase in basic cash assistance resulting from the implementation of H.B. 22-1259.
Various	8,109,887		Various sources, including revenue from non-state agencies, rent, and gifts/grants/donations	Supports departmental operations, including indirect costs, employee compensation, and facilities maintenance.
Recoveries, refunds, and reimbursements	9,234,553	<sup>1</sup>	Recoveries from overpayments, fraud, or reimbursements from public assistance programs and child support services.	Supports appropriations to public assistance programs (e.g., TANF, SNAP, AND) and child support services.
Disability services (Colorado Brain Injury Trust Fund; Work Therapy Fund; and Regional Centers client cash revenue)	6,151,436		Revenue in the Colorado Brain Injury Trust Fund are from surcharges for DUI and related convictions and a surcharge for helmet convictions, as well as appropriated General Fund.  Revenue in the Work Therapy Fund are from contracts with area businesses and organizations for custodial services, printing, packaging, mailing, and other types of	Supports the provision of services and support programs for individuals with brain injuries and those with intellectual and developmental disabilities. The Colorado Brain Injury Trust Fund also supports research related to treatment of brain injuries.

Department of Human Services (OES and OAADS) Cash Funds Appropriations Detail			
Fund Name or Group	FY 2024-25 Approp.	Primary Sources of Fund Revenue	Primary Uses
		manual processing that can be performed by program clients.	
		Cash fund revenue for Regional Centers are from client cash revenue.	
At-risk adult services (Records and Reports Fund and Crimes Against At-Risk Persons Surcharge Fund)	710,807	Revenue in the Records and Reports Fund are from fees paid to conduct background checks on people working with children or older adults.	The Records and Reports Fund supports screening of applicants for a confirmed history of older adult abuse.
		Revenue in the Crimes Against At-Risk Persons Surcharge Fund are from surcharges on persons convicted of crimes against at-risk persons	The Crimes Against At-Risk Persons Surcharge Fund supports respite services for caregivers of at risk adults.
<b>Total</b>	<b>\$220,017,600</b>		

<sup>1</sup> TABOR exempt

## Additional Detail for Select Funds

**Central Fund for Veterans Community Living Centers:** Additional information on the Central Fund and the state operated Veterans Community Living Centers can be found later in briefing issue provided later in this document. (pg. 31)

**Older Coloradans Cash Fund:** Expenditures from the Fund continue to exceed revenue, causing the fund balance to decline year-over-year. The appropriation of \$14.1 million in FY 2024-25 is not fully supported by available cash assets (\$12.8 million) in the Fund, resulting in the Fund being over-appropriated by approximately \$1.4 million cash fund spending authority.

Older Coloradans Cash Fund Cash Flow Summary				
	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26*
Beginning balance	\$6,272,090	\$3,436,207	\$2,579,888	\$2,219,941
Revenue	10,185,847	10,245,290	10,186,582	10,214,601
Expenditures	-13,021,730	-11,101,609	-10,546,529	-10,335,598
Ending balance	\$3,436,207	\$2,579,888	\$2,219,941	\$2,098,944

\* Estimated.

**Colorado Long-term Works Reserve:** Detailed information regarding this fund and the Temporary Assistance for Needy Families Block Grant is provided in Request for Information #2 at the end of this document. (pg. 38)



# General Factors Driving the Budget

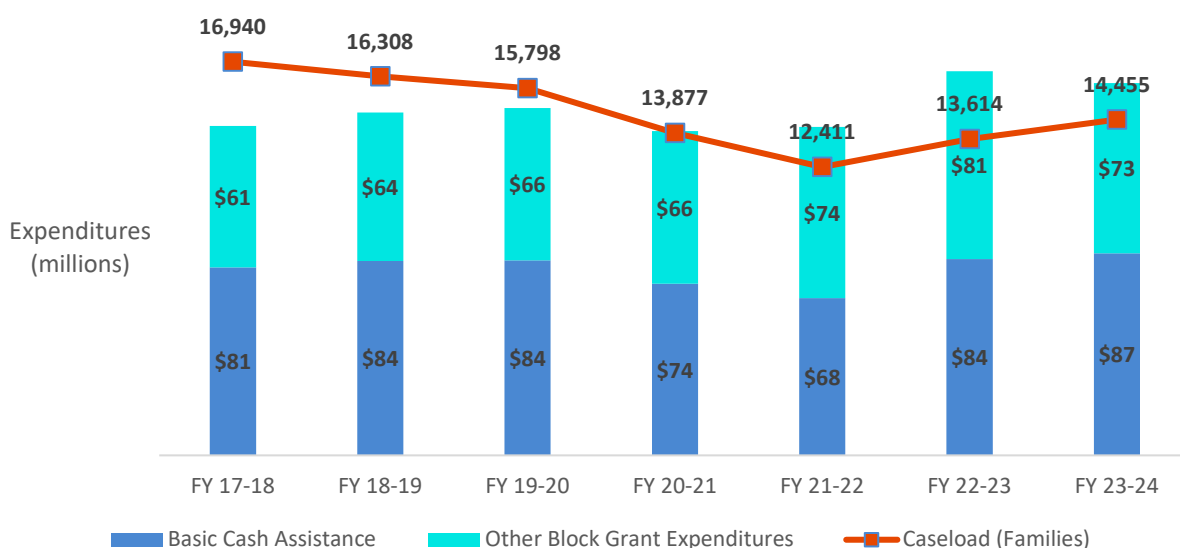
## Public Assistance Programs

Public assistance programs in Colorado operate under a state-supervised, county-administered model. Under this decentralized model, the federal government provides a portion (or all) of the funding for a program (including administrative costs) to the state, which in-turn provides block grant transfers to counties to administer the program in accordance with federal and state laws, regulations, and rules.

## Colorado Works

The Colorado Works Program implements the federal Temporary Assistance for Needy Families (TANF) block grant program created in the 1996 welfare reform law. The program provides financial and other assistance to families to enable children to be cared for in their own homes and to assist needy parents in achieving self-sufficiency. Pursuant to federal law, the State receives a fixed amount of \$136.1 million per year in federal TANF block grant funds. The majority of the TANF funds received are allocated as block grants to counties for the provision of basic cash assistance payments and to support related programs that assist families, including employment and training opportunities and child care assistance.

Absent policy interventions, TANF Basic Cash Assistance payments mirror the rise and fall of caseload.



In FY 2023-24, TANF expenditures total \$161.4 million and include \$128.8 million in federal funds for County Block Grants. As seen in the previous chart, TANF caseload has rebounded from a low in FY 2021-22 to 14,455 in FY 2023-24. Basic cash assistance expenditures were

\$87.0 million in FY 2023-24, while and other block grant expenditures increased to \$73.1 million.

Federal law allows states to retain any unexpended TANF funds for future use in the event of an economic downturn or caseload growth. Section 26-2-721, C.R.S., allows the Department of Human Services to maintain a Long-term Works Reserve (LTR) fund. The FY 2024-25 beginning balance in the State's LTR totaled \$53.6 million, with a minimum required balance of \$33.9 million. State statute also allows county departments of human/social services to maintain a reserve fund, up to 40.0 percent of its annual TANF block grant, or \$100,000 whichever is greater. The FY 2024-25 beginning balance of all county TANF reserves totaled \$35.6 million.

## Impacts of Recent Legislation

### House Bill 22-1259 (Modifications to CO Works)

House Bill 22-1259 made several changes to the Colorado Works program to increase benefit amounts, expand eligibility for specific populations, and alter program rules and operations. The primary policy changes driven by this bill are: BCA changes including a 10.0 percent increase to BCA benefits, application of a COLA beginning in FY 2024-25, Colorado Works eligibility changes, and the creation of a funding mechanism to cover the increased costs of these changes. The bill also transferred \$21.5 million from the Economic Recovery and Relief Cash Fund, created in Section 24-75-228 C.R.S., originating from federal American Rescue Plan Act (ARPA) funds to the Colorado Long-term Works Reserve. These funds may only be used to pay for the increases in the basic cash assistance payments resulting from the legislation.

As directed by Section 26-2-709 (1)(b)(III)(A), C.R.S., once ARPA funds are exhausted, two-thirds of costs of the policy changes driven by H.B. 22-1259 will be covered with General Fund or other state funds and one-third of the costs will be covered by a combination of available State and County TANF funds. Based on the Department's projections, the total costs of implementing H.B. 22-1259 are estimated to reach between \$15.0 million and \$17.5 million annually for the next five years. In FY 2023-24, \$11.65 million ARPA funds are available to cover the majority of the costs related to HB 22-1259. However, ARPA funds are no longer available and in FY 2024-25 the General Assembly appropriated \$14.9 million General Fund to cover increases in basic cash assistance payments. The Department requests the same amount in FY 2025-26.

### Senate Bill 24-008 (Kinship Foster Care Homes)

Beginning September 1, 2024, the bill creates several measures for kinship foster care homes. The bill also establishes in statute the certification process for a kinship foster care home by a county department or child placement agency, including the process to obtain a provisional certification for six months. The bill also allows non-certified kinship care homes to be eligible for financial assistance at 30 percent of the foster care rate as established by the state, and requires the CDHS reimburse county departments for 90 percent of the amounts expended for kinship foster care. The bill appropriated \$5.5 million from the Colorado Long-term Works

Reserve in FY 2024-25 and anticipates an additional \$4.6 million in FY 2025-26, reducing the Reserve balance by \$10.0 million over a two-year period.

### House Bill 24-1431 (Stable Housing for Survivors of Abuse Program)

The bill creates the Stable Housing for Survivors of Domestic and Sexual Violence Program in the Department of Human Services. By January 1, 2025, the Department is required to contract with community-based organizations to distribute short-term assistance payments to survivors of abuse for stable housing. Recipients must also be eligible for assistance provided by the Colorado Works program. The bill appropriates \$2.0 million annually for the program from the Colorado Long-Term Works Reserve from FY 2024-25 to FY 2028-29, reducing the Reserve balance by \$10.0 million over a five-year period.

## Old Age Pension Program

The Old Age Pension (OAP) Program, authorized by the State Constitution (Section 1 of Article XXIV of the State Constitution), provides cash assistance to low-income individuals ages 60 and over. It is funded through excise and state sales taxes that are deposited into the OAP cash fund in lieu of the General Fund. The movement of revenue in the OAP is as follows:

- 1 85.0 percent of net revenue from all excise taxes are deposited in the Old Age Pension Fund, which supports the basic minimum awards given through the pension program.
- 2 After basic minimum awards are funded, any remaining balance in the OAP Fund is transferred to the Stabilization Fund, which is required to maintain a \$5.0 million balance.
- 3 Once the Stabilization Fund is fully funded, the balance of the revenue is transferred to the Health and Medical Care Fund, which is required to maintain a balance of \$10.0 million.
- 4 The remaining revenue is transferred to the General Fund.

Program costs are driven by the size of the benefit (i.e., grant standard) and the number of qualified individuals. The General Assembly has limited control over OAP expenditures, as the state constitution guarantees the benefit, and grant amounts are set by the State Board of Human Services. The Long Bill appropriation, \$78.9 million cash funds in FY 2024-25, reflect anticipated expenditures and is shown for *informational purposes only*. Expenditures for the OAP Program are driven by cost-of-living (COLA) increases approved by the State Board of Human Services, caseload, and the grant standard. The Stabilization Fund, authorized by Section 7 of Article XXIV of the State Constitution, is utilized to ensure the stability of basic minimum awards.

The Health and Medical Care Fund is managed by the Department of Health Care Policy and Financing. The Fund supports the provision of limited health care benefits to Coloradans who receive assistance through the OAP program, are not patients in an institution for tuberculosis or mental disease, and are not eligible for Medicaid or select other programs. Benefits provided through the Health and Medical Care Fund include:

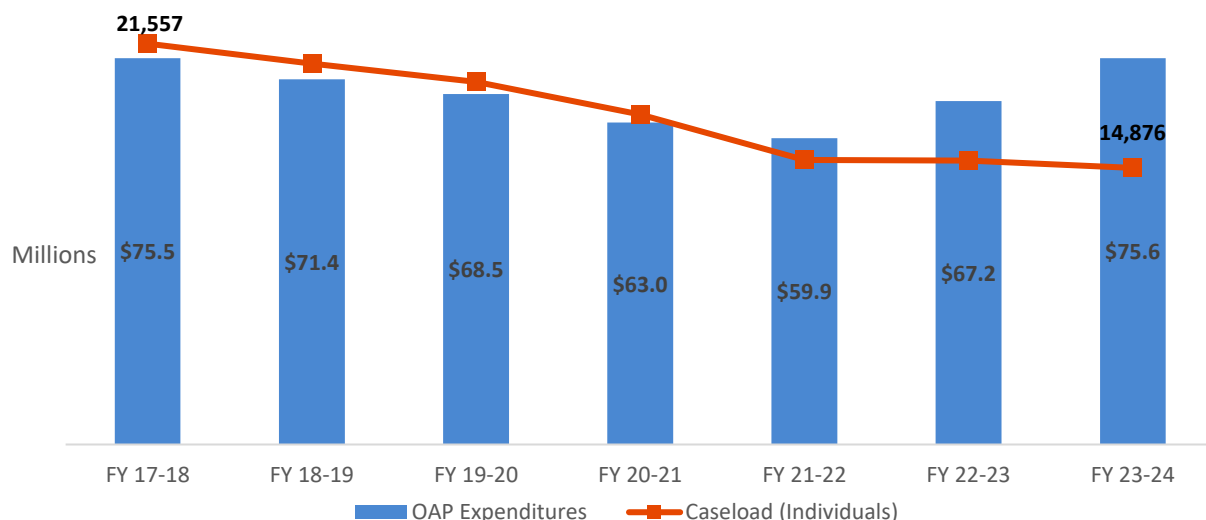
- physician and practitioner services;

- inpatient and outpatient services;
- emergency transportation and services;
- dental care;
- home health services and supplies; and
- Medicare cost sharing.

Of the \$10.0 million deposited in the Health and Medical Care Fund, approximately \$1.0 million is expended annually on qualifying services. The remaining balance of the Fund is used to offset General Fund for medical services premiums for people who are dually eligible for Medicaid and the Old Age Pension Health and Medical Program.

The OAP Program total caseload decreased to 14,876 in FY 2023-24, the lowest level in the past seven years. However, actual expenditures increased in FY 2023-24 to \$75.6 million due to federal expenditure requirements. The Maintenance of Effort (MOE) agreement between the Social Security Administration (SSA) and the State of Colorado (20 CFR 416 et seq.) requires the State to spend at least the same amount in non-federal benefits to SSA-eligible individuals in the current year as the prior year. In Colorado, this includes recipients of Adult Financial assistance (i.e., Old Age Pension (OAP), Aid to the Needy Disabled-Colorado Supplement (AND-CS), and Home Care Allowance (HCA)) who receive Supplemental Security Income. Failure to comply with the terms of the MOE could jeopardize Medicaid Federal Financial Participation funds. Passing along the SSA cost of living adjustments to OAP benefits annually in January is an important component of meeting the MOE threshold. However, decreasing caseloads among Adult Financial programs typically requires the State to issue additional payments to OAP, AND, and/or HCA cases in order to meet the MOE obligation. The significant decrease in the HCA caseload and expenditures has widened the MOE gap and shifts more of the MOE burden to OAP.

Old Age Pension caseload continues to decline, though federal requirements have resulted in a recent increases in expenditures.

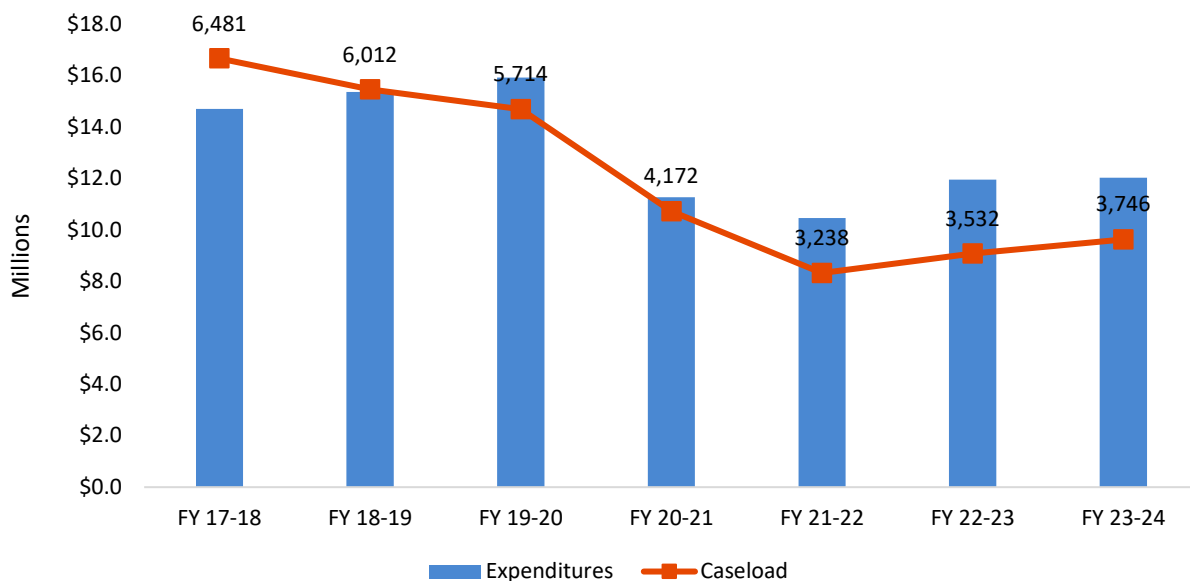


## Aid to the Needy Disabled

Aid to the Needy Disabled (AND) provides cash assistance to low-income Coloradans with a disability lasting six months or longer that prevents them from working, as documented by a licensed physician. For some beneficiaries, these funds supplement federal Supplemental Security Income (SSI) payments. Other beneficiaries either do not qualify for federal SSI or have pending applications for federal SSI. Funding for this program is comprised of General Fund, county matching funds, and federal reimbursements for payments to individuals who initially receive a state-only subsidy but are ultimately deemed eligible for federal SSI.

The Aid to the Blind program provides cash assistance to low-income Colorado residents, age 18 and over, who have at least a six-month total disability that precludes them from working, and who meet the Social Security definition of blindness. Over the last seven fiscal years, the caseload and expenditures for the Aid to the Needy Disabled Programs has declined to 3,746 cases at a cost of \$12.0 million, though both have increased slightly in the last two fiscal years.

Aid to the Needy Disabled Program expenditures and caseloads are decreasing over time, but have recovered slightly since a low in FY 2021-22.



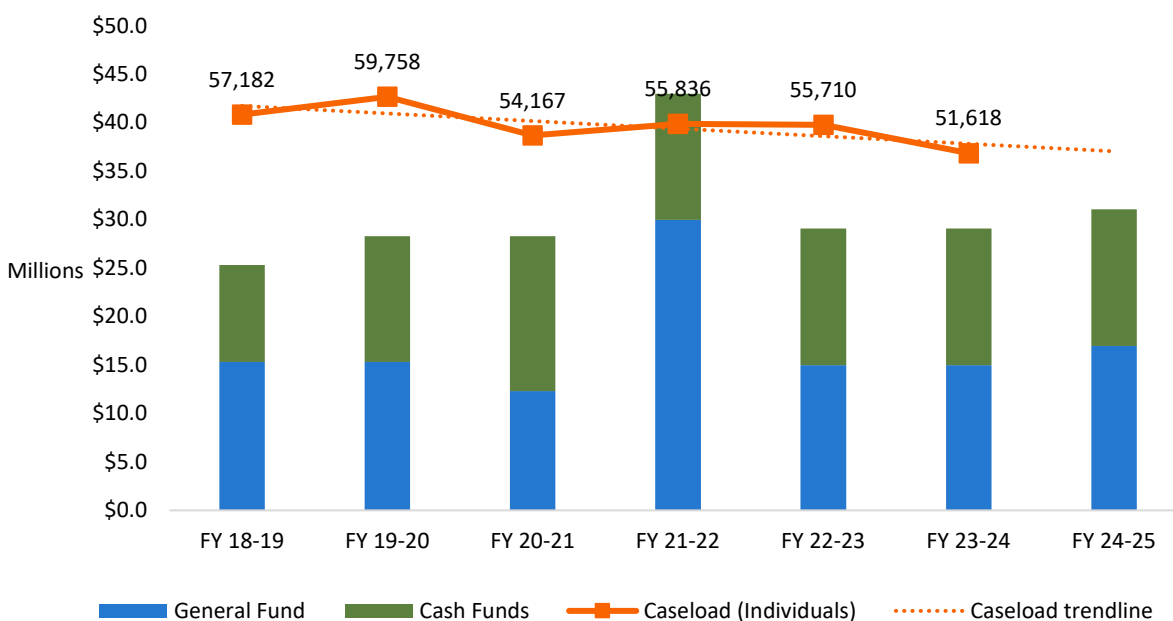
## Community Services for the Elderly

State and federal funds are distributed to Area Agencies on Aging (AAAs) for the provision of a variety of community services for the elderly such as transportation, congregate meals, home delivered meals (Meals on Wheels), and in-home support services. These services are geared toward providing seniors with the opportunity to remain in their homes and communities as long as possible.

In terms of state funds, most of the Department's appropriations for these types of services are allocated to the State Funding for Senior Services line item. This line item receives funding through two mechanisms. First, Section 39-26-123 (3), C.R.S., annually credits \$10.0 million from state excise and sales taxes to the Older Coloradans Cash Fund. This money would otherwise be deposited in the General Fund. This amount has grown from \$3.0 million as originally set forth in H.B. 00-1072 (Older Coloradans' Act) to its current level of \$10.0 million via S.B. 13-127 (Sales Tax Revenue To Older Coloradans Cash Fund). However, H.B. 20-1387 (Transfers From Unexpended County Reimbursements) temporarily reduced this transfer to \$8.0 million for FY 2020-21 for budget balancing purposes.

Second, in recent years the General Assembly has appropriated General Fund to support senior services. General Fund appropriations for this purpose have grown from \$0.8 million for FY 2012-13 to a high of \$30.0 million for FY 2021-22. The FY 2021-22 General Fund appropriation was made through two bills: \$15.0 million in S.B. 21-205 (Long Bill) and \$15.0 million S.B. 21-290 (Security for Colorado Seniors), which created the Strategic Investments in Aging Grant program. The following chart shows appropriations for senior services and the state AAAs' caseload for those years for which we have actual data.

State Funding for Senior Services appropriations and caseload have fluctuated, but remained relatively steady over the last seven fiscal years.



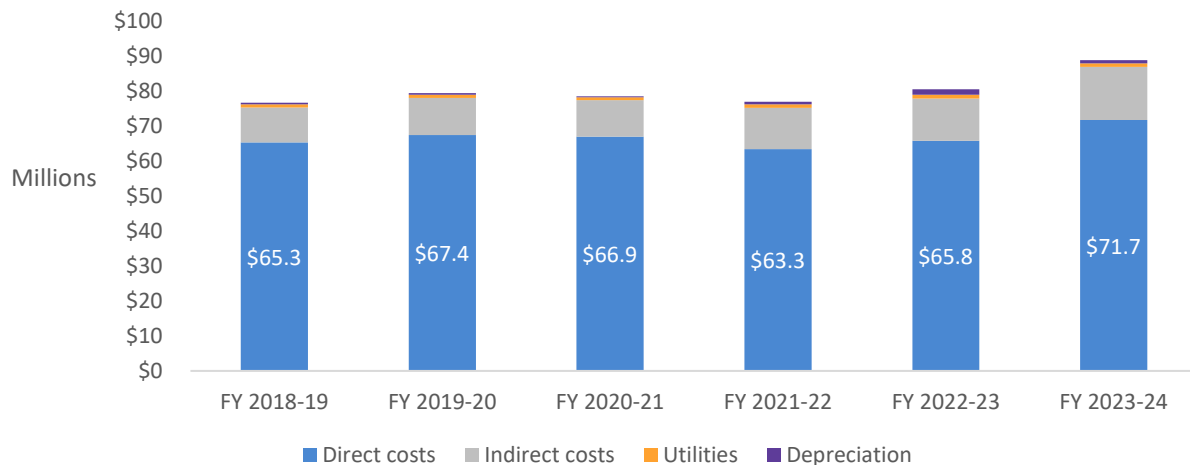
Outside of state funding for senior services, the Department also receives federal funds that it distributes to AAAs to support community-based and in-house services for older adults. The funding derives from the Older Americans Act, which Congress passed in 1965 to spur the development of community social services for older persons. Each state receives Older Americans Act funds according to a formula based on the state's share of the U.S. population

age 60 and older. Colorado's share of Older Americans Act funds totals \$23.1 million in federal fiscal year 2023-24 and is projected to remain the same in federal fiscal year 2024-25.

## Regional Centers

Regional centers are state operated facilities for individuals with intellectual and developmental disabilities (IDD). They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans. Regional center services are provided in one of two settings: large congregate residential settings on the regional center campus or group homes that serve four to eight individuals in a community setting. Regional Centers are licensed as either Intermediate Care Facilities for Individuals with Intellectual Disabilities (ICF/IID) or Adult Comprehensive Waiver Homes (waiver homes). For all the regional centers, regardless of licensure type, Medicaid pays a daily rate based on the actual cost of services and the cost of operating the facilities where services are provided. In the last four fiscal years, the total cost of the state's Regional Centers has remained relatively flat, with direct costs accounting for the majority of expenditures.

Direct costs account for the majority of total cost at Regional Centers.



# Summary of Request

Department of Human Services						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 2024-25 Appropriation						
HB 24-1430 (Long Bill)	\$807,454,749	\$137,918,880	\$218,017,600	\$85,046,757	\$366,471,512	1,773.3
Other legislation	5,000,000	3,000,000	2,000,000	0	0	1.3
<b>Total</b>	<b>\$812,454,749</b>	<b>\$140,918,880</b>	<b>\$220,017,600</b>	<b>\$85,046,757</b>	<b>\$366,471,512</b>	<b>1,774.6</b>
FY 2025-26 Requested Appropriation						
FY 2024-25 Appropriation	\$812,454,749	\$140,918,880	\$220,017,600	\$85,046,757	\$366,471,512	1,774.6
R1 County public assistance resources	4,185,074	1,255,522	837,015	0	2,092,537	0.0
R10 CCDHHDB enterprise	1,578,512	-103,214	4,262,699	-2,580,973	0	1.0
R14 Teen parent driver's license reduction	-100,000	-100,000	0	0	0	0.0
R16 Home Care Allowance reduction	-1,050,000	-1,000,000	-50,000	0	0	0.0
R17 ReHire Colorado reduction	-250,000	-250,000	0	0	0	0.0
Annualize prior year budget actions	2,422,000	-1,733,788	607,502	1,523,811	2,024,475	0.0
Non-prioritized decision items	1,958,379	916,490	89,223	0	952,666	0.0
Indirect cost assessments	1,462,295	0	159,183	517,602	785,510	0.0
Annualize prior year legislation	-10,716,327	-2,820,000	0	240,000	-8,136,327	-9.8
<b>Total</b>	<b>\$811,944,682</b>	<b>\$137,083,890</b>	<b>\$225,923,222</b>	<b>\$84,747,197</b>	<b>\$364,190,373</b>	<b>1,765.8</b>
Increase/-Decrease	-\$510,067	-\$3,834,990	\$5,905,622	-\$299,560	-\$2,281,139	-8.8
Percentage Change	-0.1%	-2.7%	2.7%	-0.4%	-0.6%	0.0

**R1 County public assistance resources:** The request includes an increase of \$4.2 million total funds, including \$1.3 million General Fund, in FY 2025-26 and ongoing for county administration of public assistance programs, primarily the Supplemental Nutrition Assistance Program. The Department asserts that the additional funding will help to ensure that the State meets its obligation to support counties to administer public assistance programs.

**R10 Colorado Commission for the Deaf, Hard of Hearing, and Deafblind (CCDHHDB) enterprise [requires legislation]:** The request includes an increase of \$1.6 million total funds, including a decrease of \$0.1 million General Fund, and 1.0 FTE in FY 2025-26 and ongoing for the Colorado Commission for the Deaf, Hard of Hearing, and Deafblind. The Department additionally requests the Joint Budget Committee sponsor legislation to 1) create an enterprise to house the Colorado Commission for the Deaf, Hard of Hearing, and Deafblind and 2) to transfer the Reading Services for the Blind program from the Department of Education to the newly formed enterprise. The Department assumes that moving the Commission and Reading Services for the Blind program to an enterprise will provide \$1.7 million in General Fund revenue enhancements in FY 2025-26 and \$2.7 million in FY 2026-27.

The Commission operates programs that provide direct services and training related to the deaf, heard of hearing, and deafblind population. Services offered by the Commission include the Communications Technology Program, DeafBlind Community Intervener Program,



DeafBlind Services, Early Hearing Detection and Intervention, Legal Communication Access Services, Rural Communication Access Services, and System Advocacy/Engagement. The Reading Services for the Blind program supports two privately operated programs including the Audio Information Network of Colorado, also known as Aftersight, and the National Federation for the Blind's Newslite service.

**R14 Teen parent driver's license reduction:** The request includes a reduction of \$100,000 General Fund to the Teen Parent Driver's License Program in FY 2025-26 and ongoing. This proposal would eliminate funding for the program, while retaining the program's statutory authorization. The Teen Parent Driver's License Program was created by H.B. 22-1042 and has been appropriated \$100,000 in each of the two fiscal years since its creation. The Department reports that in FY 2022-23 the program expended \$50,000 and in FY 2023-24 it expended \$66,131. Since its inception, the program has served 63 individuals with 26 receiving driver's training, 37 obtaining a driver's permit, and 26 obtaining a driver's license.

**R16 Home Care Allowance reduction:** The request includes a reduction of \$1,050,000 total funds, including \$1.0 million General Fund, in FY 2025-26 and ongoing to the Home Care Allowance program. The Home Care Allowance program has experienced declining caseloads that are driven by the application of 2022 rule changes that make Home Care Allowance a program of last resort for disabled Coloradans seeking home care services. Nearly all of the cases are transitioning to the Medicaid Home and Community Based Services program through the Department of Health Care Policy and Financing. The HCA caseload is not expected to rebound, which will result in underspending of the appropriation as the full effect of the rule change is realized.

**R17 ReHire Colorado reduction:** The request includes a reduction of \$250,000 General Fund in FY 2025-26 and ongoing to the ReHire Colorado program. The reduction will be accomplished through reducing state administrative costs and renegotiating contractors' budgets. The Department reports that the ReHire Colorado program has underspent its appropriation in the last two fiscal years. The program is designed to help low-income unemployed and underemployed Colorado adults facing barriers to employment re-enter the workforce via wage-paid work, job skills training, and supportive services. The program prioritizes serving noncustodial parents, veterans, and displaced workers over the age of 50 with household income less than 150 percent of the federal poverty level.

**Annualize prior year budget actions:** The request includes a net increase of \$2.4 million total funds, including a decrease of \$1.7 million General Fund, for the out-year cost of prior year budget actions.

Annualize prior year budget actions						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
FY 24-25 salary survey	\$4,162,547	\$386,862	\$235,812	\$1,551,646	\$1,988,227	0.0
FY 24-25 step pay	1,233,813	255,786	371,690	582,242	24,095	0.0
FY 24-25 R6 SAVE fee increase	57,872	9,260	0	36,459	12,153	0.0
FY 24-25 State funding senior serv	-2,000,000	-2,000,000	0	0	0	0.0
FY 24-25 Targeted 24/7 comp	-1,032,232	-385,696	0	-646,536	0	0.0
Total	\$2,422,000	-\$1,733,788	\$607,502	\$1,523,811	\$2,024,475	0.0

**Non-prioritized decision items:** The request includes a net increase of \$2.0 million total funds, including \$0.9 million General Fund, for requests that originate in the Department of Health Care Policy and Financing.

Non-prioritized decision items						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
HCPF Convert Contracts to FTE	\$1,939,233	\$907,526	\$88,402	\$0	\$943,305	0.0
HCPF County Admin/CBMS	19,146	8,964	821	0	9,361	0.0
Total	\$1,958,379	\$916,490	\$89,223	\$0	\$952,666	0.0

**Indirect cost assessment:** The request includes net adjustments to indirect costs across all divisions.

**Annualize prior year legislation:** The request includes a net decrease of \$10.7 million total funds, including \$2.8 million General Fund, to reflect the FY 2025-26 impact of bills passed in previous sessions, summarized in the following table.

Annualize prior year legislation						
Item	Total Funds	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
SB 22-235 County admin public assist	\$600,000	\$180,000	\$0	\$240,000	\$180,000	0.0
HB 24-1431 Stable housing	0	0	0	\$0	\$0	0.2
HB 23-1283 Refugee services	-8,316,327	0	0	0	-8,316,327	-10.0
HB 24-1407 Community food assist	-3,000,000	-3,000,000	0	0	0	0.0
Total	-\$10,716,327	-\$2,820,000	\$0	\$240,000	-\$8,136,327	-9.8

House Bill 24-1407 (Community Food Assistance Provider Grant Program) is correctly annualized, with regard to the bill's Final Fiscal Note, in the Department's request documentation. However, there was a communication breakdown between JBC Staff and Fiscal Note Staff during the development of the bill's Fiscal Note. JBC Staff did not adequately describe the ongoing fiscal impact of the bill. During staff's February 15, 2024 figure setting, staff recommended that the grant program created by H.B. 24-1407 be funded at \$3.0 million General Fund for five years, until the program was set to repeal. The Committee adopted staff's recommendation. Given the current budgetary circumstances, staff will re-evaluate the ongoing fund requirements for the grant program created by H.B. 24-1407.

# Budget Reduction Options

The Executive Budget Request for the Department of Human Services includes proposals that it assumes would make \$28.9 million General Fund available for other uses in FY 2025-26. The proposals include a total of approximately \$26.5 million in General Fund appropriation reductions, representing 2.0 percent of the Department's FY 2024-25 General Fund appropriation. However, the Department also proposes \$2.4 million in revenue enhancements that would make General Fund available through other mechanisms. This issue brief reviews these proposals and additional options identified by staff.

## Summary

- With a FY 2024-25 General Fund appropriation of \$1.3 billion, the Department of Human Services represents 8.0 percent of total state General Fund appropriations in the current year. The Executive budget request includes proposed reductions of \$26.5 million in General Fund appropriations for balancing purposes, representing 2.0 percent of the Department's current appropriation. The largest reduction would reduce General Fund for consent decree fines by \$5.0 million, based on an assumption that waitlist fines will decrease in FY 2025-26. These reductions are offset by proposed increases, so that the Department's total General Fund appropriation is requested to increase by \$66.6 million (5.3 percent) for FY 2025-26.
- In addition to the appropriations reductions, the Department is proposing a number of revenue enhancements estimated to make \$2.4 million General Fund available. Major changes include transitioning the Colorado Commission for the Deaf, Hard of Hearing, and Deafblind to an enterprise, providing \$1.7 million in General Fund in FY 2025-26.
- Requested appropriation reductions for the divisions addressed in this briefing total \$1.4 million General Fund. The total General Fund request for these divisions represent a 2.7 percent decrease from FY 2024-25, after accounting for the annualization of prior year actions and FY 2025-26 requests.

## Recommendation

Staff recommends that the Department discuss budget reductions and the current status of ARPA programs at the Department hearings.

## Discussion

### Funding History FY 2018-19 to FY 2024-25

The Department of Human Services represents 8.0 percent of total state General Fund appropriations in FY 2024-25. As reflected in the table below, General Fund in this section of the budget has increased by 16.5 percent since FY 2018-19 after adjustments for inflation and

H.B. 24-1466. This is greater than the statewide increase in General Fund appropriations of 11.3 percent over the same period after adjustments.<sup>1</sup> Total funding, after adjustments, has decreased by 5.9 percent.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25 <sup>1</sup>	Increase/ -Decrease after inflation adjustment	
	Nominal	FY 24-25 Dollars		Amount	Percent
General Fund	\$889,353,008	\$1,126,398,339	\$1,312,724,367	\$186,326,028	16.5%
Total Funds	\$1,941,280,805	\$2,458,703,635	\$2,604,787,014	\$146,083,379	5.9%

<sup>1</sup> Adjusted to exclude one-time refinance in H.B. 24-1466.

A summary of General Fund appropriations by Division is provided in the table below.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25	Increase/ -Decrease after inflation adjustment	
	Nominal	FY 24-25 Dollars		Amount	Percent
Executive Director's Office	\$74,569,122	\$94,444,539	\$115,035,870	\$20,591,331	21.8%
Administration & Finance	48,337,977	61,221,828	84,216,039	22,994,211	37.6%
Children, Youth and Families	415,785,304	526,607,400	526,358,958	-248,442	0.0%
Economic Security	73,276,890	92,807,880	99,113,868	6,305,988	6.8%
Behavioral Health Administration	94,649,199	119,876,696	158,132,448	38,255,752	31.9%
Civil & Forensic Mental Health	142,570,803	180,571,173	288,062,172	107,490,999	59.5%
Adults, Aging, and Disability Services	33,161,954	42,000,836	41,805,012	-195,824	-0.5%
Total	\$882,351,249	\$1,117,530,353	\$1,312,724,367	\$195,194,014	17.5%

Increases in the Executive Director's Office and Administration and Finance are primarily driven by common policies, such as the implementation of step pay and payments to the Office of Information Technology (OIT).

The General Fund appropriation for the Office of Economic Security has increased by 6.8 percent, accounting for inflation, since FY 2018-19. Over the same period the General Fund appropriation for the Office of Adults, Aging, and Disabilities has decreased by 0.5 percent. Recent legislation has created several new programs and General Fund obligations in the Office of Economic Security that are detailed in the table below.

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<sup>1</sup> FY 2024-25 appropriations are adjusted to *exclude* the impact of H.B. 24-1466 (Refinance Federal Coronavirus Recovery Funds) which provided for a one-time decrease of \$587.2 million in General Fund appropriations for FY 2024-25, spread across the Corrections, Human Services, and Judicial Departments. Temporary personal services reductions in these departments were backfilled with federal funds from the American Rescue Plan Act (ARPA). Fiscal year 2018-19 appropriations are adjusted for inflation, calculated based on the Legislative Council Staff September 2024 forecast, which reflects an increase in the Denver-Aurora-Lakewood consumer price index of 26.7 percent between FY 2018-19 and FY 2024-25.

Office of Economic Security Recently Created Programs		
Bill	Program	FY 2024-25 General Fund
HB 24-1407	Community food assistance provider grants	\$3,000,000
HB 22-1259	CO Works modifications	14,886,272
HB 22-1042	Teen parent driver's licenses	100,000
SB 21-027	Diaper distribution	2,007,529
Total		\$19,993,801

## Budget Requests for General Fund Relief

For this section of the budget, the budget request includes proposals for General Fund relief totaling \$28,912,917. That total includes \$26,491,049 in appropriations reductions (2.0 percent of the Department's FY 2024-25 General Fund appropriation) and \$2,421,868 in revenue enhancements. The appropriations reductions are offset by other increases, so the Department's total FY 2025-26 request proposes an increase of \$66,558,107 General Fund (5.3 percent) above the FY 2024-25 appropriation. Including the revenue enhancements, the requests equate to 2.2 percent of the Department's current General Fund appropriation. The proposals for General Fund relief are summarized in the table below. Some of the proposals require statutory change.

The table reflects the entire Department. Only the requests highlighted in blue are relevant to the sections described in this document. Outstanding requests will be discussed in future staff briefings.

Budget Requests for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Revenue Enhancements				
ARPA Reversions	719,753	0	Y	Anticipated General Fund reversions to ARPA programs related to behavioral health and CBMS.
R10 CCDHHDB enterprise	1,702,115	0	Y	Creating an enterprise to manage the CCDHHDB and the Reading Services for the Blind program will remove \$1.7 million in cash fund revenue from TABOR consideration.
Subtotal - Revenue	\$2,421,868	\$0		
Expenditure Reductions				
Statewide R4 GF Reduce program lines	-\$449,341	\$0	N	Combines and reduces personnel services and operating lines.
Statewide R5 Round to nearest \$1,000	-\$73,677	-\$133,733	N	Rounds appropriations to the nearest \$1,000.
R2 Streamline juvenile justice	-\$1,779,198	\$0	Y	The overall request is net-zero, but includes the elimination of the IMPACT program in Boulder County and early repeal of HB 22-1056 to offset proposed increases to CYDC programs.

Budget Requests for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
R4 Reduce private hospital competency contracts	-\$2,000,000	\$0	N	Reduces the estimated number of patients served per year by 15.
R5 Reduce consent decree fines	-\$5,000,000	\$0	N	Reduces General Fund for consent decree fines to \$7.3 million based on an assumption that the amount of waitlist fines will decrease in FY 2025-26.
R14 Teen parent driver's license reduction	-100,000	\$0	N	Eliminates funding for the Teen Parent Driver Program created by HB 22-1042.
R15 Reduce DYS contract placements	-\$873,165	-\$126,835	N	Reduction based on caseload projections and recent reversions.
R16 Home Care Allowance reduction	-\$1,000,000	-\$50,000	N	Reduction based on home and community based waiver eligibility.
R17 ReHire Colorado reduction	-\$250,000	\$0	N	Reduction based on program under-expenditures.
R18 Reduce child welfare core services	-\$3,000,000	-\$564,591	N	Reduction based on recent reversions that are used to backfill the Child Welfare Block.
BHA R3 Crisis consolidation	-\$3,696,622	\$0	Y	Moves the Colorado Crisis Line to the 988 Enterprise, which is supported by cash funds continuously appropriated to the Department.
BHA R4 Alternative funding for BH services	-\$1,438,286	-\$161,714	N	Reductions based on underutilization and/or expected reversions.
BHA R5 School mental health screening savings	-\$755,998	\$0	N	Reduces the appropriation to align with actual contract fees that are lower than anticipated.
BHA R6 Right-sizing IMatter	-6,074,762	0	N	Reduces the annualization of SB 24-001 to maintain funding of \$5.0 million General Fund.
Subtotal - Expenditures	-\$26,491,049	-\$1,036,873		
Net General Fund Relief	\$28,912,917			

## Additional Options for JBC Consideration

The table below summarizes options identified by the JBC staff that the Committee could consider in addition to or instead of the options presented in the budget request. The expenditure reductions are based on FY 2024-25 appropriations. The options presented below have been ordered from less to more onerous, based on staff's knowledge of programs and service impacts.

A General Fund reduction of 5.0 percent to the sections of the budget covered in this briefing would require a reduction of \$7.0 million.

Additional Options for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Revenue Enhancements				

Additional Options for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
SSFS Contingency Reserve Fund	\$680,000	0	Y	Reduce the balance of the Fund, originating as GF, by 50% of estimated FY 2025-26 beginning balance. This revenue enhancement is one-time.
Subtotal - Revenue	\$680,000	\$0		
Expenditure Reductions				
Food assistance grant programs	-\$2,000,000	\$0	N	Reduction to the food assistance grant program created in HB 24-1407. This is an ongoing reduction.
Diaper distribution program	-1,000,000	0	N	Reduction to CO Diaper Distribution Program created in SB 21-027. This is an ongoing reduction and will affect services.
Child support payment pass-through	-400,000	0	N	Reduction for General Fund to support child support payment pass-through to account for recent reversions and anticipated expenditures. This is an ongoing reduction.
Home Care Allowance contract reduction	-106,326	0	N	10% reduction to Home Care Allowance single entry point contract to account for recent reversions. This is an ongoing reduction.
OES administration costs base reduction	-20,088	-10,999	N	1% reduction to program cost and administration line items in the Office of Economic Security. This is an ongoing reduction.
OAADS administration costs base reduction	-26,314	-21,359	N	1% reduction to program cost and administration line items in the Office of Adults, Aging, and Disability Services. This is an ongoing reduction.
County tax base relief base reduction	-200,000	0	N	5% reduction to funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required for certain public assistance programs. This is an ongoing reduction.
TANF refinance of GF for basic cash assistance	-2,000,000	2,000,000	N	Refinance a portion of the GF appropriation for TANF basic cash assistance payments with TANF reserves. This is a short-term (3 years) refinance.
State Funding for Senior Services base reduction	-144,877	0	N	1% reduction to state funding for Area Agencies on Aging. This is an ongoing reduction and would affect services.
Reduction to Brain Injury Trust Fund	-225,000	0	N	A reduction of the Long Bill appropriation of GF to the Brain Injury Trust Fund. This is an ongoing reduction and would affect services.
Reduction to Central Fund for VCLCs	-400,000	0	N	A reduction of the Long Bill appropriation of GF to the Central Fund for VCLCs. This is an ongoing reduction and would affect services.
VCLCs base reductions	-31,574	0	N	1% reduction to the four state-run VCLCs and the Homelake Veterans Cemetery. This is an ongoing reduction and would affect services.
Regional Centers waiver base reduction	-6,005	0	N	1% reduction to the Grand Junction and Pueblo Regional Centers waiver funding. This is an ongoing reduction and would affect services.
Subtotal - Expenditures	-\$6,560,184	\$1,967,641		

Additional Options for General Fund Relief				
Option	General Fund	Other Funds	Bill? Y/N	Description
Net General Fund Relief	\$7,240,184	-\$1,967,641		

## Revenue Enhancements

### State Funding for Senior Service Contingency Reserve Fund Transfer to GF

*Description:* Bill to transfer \$680,000 from the State Funding for Senior Service Contingency Reserve Fund to the General Fund.

*Key Considerations:* The FY 2025-26 anticipated beginning balance of the Fund is \$1.4 million. The transfer does not negatively affect any existing program; however, the transfer reduces the amount of funding available to address unforeseen circumstances affecting the State's Area Agencies on Aging. This is a one-time option.

*Additional background:* The fund consists solely of legislative appropriations. It may be expended for unforeseen circumstances including:

- financial or operational emergencies caused by force majeure;
- a disruption in the delivery of eligible service do to an unexpected change in provider availability or operational capacity;
- an unintended delay or interruption of state or federal appropriations; and
- an emergency disaster declaration.

*Fee impact:* None. Revenue is from statutory transfers.

## Expenditure Reductions

### Food Assistance Grant Programs

*Description:* A reduction to the Community Food Assistance Provider Grant Program of \$2.0 million General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The Community Food Assistance Provider Grant Program, which provides grants to food pantries and food banks, was created by H.B. 24-1407 and merged two separate food assistance grant programs. The bill was sponsored by the JBC.

*Additional background:* The JBC staff FY 2024-25 figure setting recommendation for funding the Community Food Assistance Provider Grant Program was \$3.0 million General Fund for five years. The funding for the grant program is at the discretion of the General Assembly.

### Diaper Distribution Program

*Description:* A reduction to the Colorado Diaper Distribution Program of \$1.0 million General Fund starting in FY 2025-26 and ongoing.



*Key Considerations:* The Colorado Diaper Distribution Program was created in by S.B. 21-027, and codified in Section 26-2-140, C.R.S., and provides funding to diaper distribution centers for the purchase of diapering essentials.

*Additional background:* Section 26-2-140 (6), C.R.S., directed the General Assembly to appropriate \$2.0 million General Fund in FY 2021-22, but is silent regarding ongoing funding requirements. The Department may use up to 7.5 percent of any appropriation for administrative costs associated with the program. The funding for the program is at the discretion of the General Assembly.

## Child Support Payment Pass-through

*Description:* A reduction to the Child Support Payment Pass-through line item of \$400,000 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The reduction sets the appropriation for child support payment pass-through at approximately 90.0 percent of full funding for the program.

*Additional background:* In 2015, the General Assembly passed S.B. 15-012 (Colorado Works Pass-through Child Support Payment) to implement a full child support pass-through program. This legislation changed state policy to allow the full amount of child support payments made on behalf of children whose family received monthly cash assistance through the Temporary Assistance for Needy Families (TANF) program to go directly to those children and families. Previously, the State, on behalf of the federal government, and counties retained a portion of the child support payments to recover the cost of providing public assistance.

A provision of the current policy allows for reimbursement of counties “for fifty percent of child support collections and the federal government for its share of child support collections” that would have otherwise been siphoned from the child support payments. An additional provision provides for the reinstatement of the partial pass-through of child support in the event that the General Assembly does not appropriate at least 90.0 percent of a fiscal year’s reimbursements. (Section 26-2-108 (1)(b)(II)(B), C.R.S.)

## Home Care Allowance Contract Reduction

*Description:* A reduction to the Home Care Allowance single entry point contracts of \$106,326 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The option is a 10.0 percent reduction to current appropriations and is based on reversions reported in FY 2022-23 and FY 2023-24.

*Additional background:* Effective April 2022, the State Board of Human Services approved a rule change that makes the Home Care Allowance program a program of last resort for people with disabilities seeking home care services in order to divert them to more robust benefits available through other home care programs. This rule change is anticipated to decrease the Home Care Allowance caseload up to 90.0 percent.

## Office of Economic Security (OES) Administration Costs Base Reduction

*Description:* A reduction to various administrative line items in the Office of Economic Security of \$20,088 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations for various administrative line items. The 1.0 percent target was chosen by staff for ease of scaling.

## Office of Adults, Aging, and Disability Services (OAADS) Administration Costs Base Reduction

*Description:* A reduction to various administrative line items in the Office of Adults, Aging, and Disability Services of \$26,314 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations for various administrative line items. The 1.0 percent target was chosen by staff for ease of scaling.

## County Tax Base Relief Base Reduction

*Description:* A reduction to county tax base relief of \$200,000 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The option is a 5.0 percent reduction to current appropriations. Reversions were reported in FY 2020-21, FY 2021-22, and FY 2022-23 averaging 36.0 percent of the original appropriation.

*Additional background:* County tax base relief provides funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required by the State for certain public assistance programs. Specifically, money is provided to counties that meet the provisions of a formula that takes into consideration the amount of property valued for assessment in a county and that county's 20.0 obligation for public assistance programs.

## TANF refinance of General Fund for Basic Cash Assistance

*Description:* A refinance of \$2.0 million General Fund with an equal amount of federal Temporary Assistance for Needy Families dollars for increase in basic cash assistance expenditures.

*Key Considerations:* The reduction is a short-term balancing solution and is recommended for no more than three years. This options would accelerate the use of unappropriated TANF funds and could lead to triggering the statutory requirement to backfill the Colorado Long-term Works Reserve.

*Additional background:* The Colorado Long-term Works Reserve, created in Section 26-2-721 (1), C.R.S., consists of unappropriated Temporary Assistance for Needy Families (TANF) Block Grant funds, state General Fund, and other money transferred to the Reserve pursuant to statute. Section 26-2-709 (1)(b)(III and IV), C.R.S., establishes a minimum reserve for the Colorado Long-term Works Reserve of 25.0 percent of the annual TANF Block Grant award, which equals \$33.9 million for FY 2024-25. If the Colorado Long-term Works Reserve falls below

this balance, either excess county TANF reserves or the state General Fund must backfill the Reserve.

### State Funding for Senior Services Base Reduction

*Description:* A reduction to the State Funding for Senior Services line item of \$144,877 General Fund starting in FY 2025-26 and ongoing.

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations. The 1.0 percent target was chosen by staff for ease of scaling.

*Additional background:* This line reflects state funding for senior services provided through the State's 16 Area Agencies on Aging. Services funded with appropriations made to this item include home-delivered meals, transportation to medical appointments, and a variety of other forms of assistance to help seniors with the activities of daily living.

### Reduction to Brain Injury Trust Fund

*Description:* A reduction of \$225,000 to the General Fund appropriation to the Colorado Brain Injury Trust Fund.

*Key Considerations:* This options represents an ongoing 50.0 percent reduction of the General Fund subsidy to the Fund. This subsidy is discretionary.

*Additional background:* The Colorado Brain Injury Trust Fund receives revenue from a surcharge for DUI and related convictions and a surcharge for helmet convictions. Beginning in FY 2019-20, pursuant to H.B. 19-1147 (Revise Traumatic Brain Injury Trust Fund), the General Assembly was permitted to appropriate General Fund directly to the Trust Fund.

### Reduction to Central Fund for Veterans Community Living Centers (VCLCs)

*Description:* A reduction of \$400,000 General Fund appropriation to the Colorado Brain Injury Trust Fund.

*Key Considerations:* This options represents an ongoing 50.0 percent reduction of the General Fund subsidy to the Fund. This subsidy is quasi-discretionary.

*Additional background:* Section 26-12-108 (1)(a.5), C.R.S., that requires the General Assembly to appropriate General Fund to the Central Fund for Veterans Community Living Centers in an amount not to exceed 10.0 percent of total gross revenue accrued by the Central Fund during the preceding fiscal year.

### Veterans Community Living Centers Base Reduction

*Description:* A reduction to the four state owned Veterans Community Living Centers and the Homelake Veterans Cemetery of \$31,574 General Fund.

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations. The 1.0 percent target was chosen by staff for ease of scaling.

*Additional background:* There are four state owned Veterans Community Living Centers and one county run center that provide skilled nursing care to honorably discharged veterans,

spouses of veterans, and parents of deceased veterans who were killed in action. The five centers are located throughout the state in Aurora (Fitzsimons), Florence (McCandless), Monte Vista (Homelake), Rifle, and Walsenburg. Each facility is Medicare and Medicaid certified. The Veterans Community Living Centers are designated as enterprises as long as the centers comply with the requirements of Section 26-12-110, C.R.S.

### Regional Centers Waiver Base Reduction

*Description:* A reduction to the Grand Junction and Pueblo Regional Centers waiver funding of \$6,005 General Fund.

*Key Considerations:* The reduction is calculated at 1.0 percent of FY 2024-25 appropriations. The 1.0 percent target was chosen by staff for ease of scaling.

*Additional background:* The appropriations fund the Home and Community Based Services-Comprehensive Waiver licensed beds at the Grand Junction Regional Center and Pueblo Regional Centers. Regional Centers are state operated facilities for individuals with intellectual and developmental disabilities and as such are the provider of last resort. They provide residential services, medical care, and active treatment programs based on individual assessments and habilitation plans.

# Update on SNAP Corrective Action Plan

This issue brief provides an overview and update of the state's Supplemental Nutrition Assistance Program's (SNAP's) federal Corrective Action Plan. The federal Food and Nutrition Service notified the state Department of Human Services in October 2023 that the state's processing of SNAP application was persistently below the federal performance mark of 95.0 percent. The federal government requires that households have the opportunity to participate in SNAP within seven days for expedited cases and 30 days for regular cases.

## Summary

- The state is currently under a Corrective Action Plan for Supplemental Nutrition Assistance Program application processing timeliness. The federal standard is a 95.0 percent or better for meeting processing timeliness, but the state was operating at an 84.7 percent rate in late 2023.
- In the year since the federal Corrective Action Plan was sent to the State, the processing timeliness rate of SNAP applications has improved to 90.0, as of October 2024.

## Discussion

On October 3, 2023, the United States Department of Agriculture's (USDA's) Food and Nutrition Service (FNS) sent notice to the Colorado Department of Human Services (DHS) that the state SNAP Application Processing Timeliness (APT) rates were out of compliance with federal requirements. The federal Food and Nutrition Act of 2008 requires that all eligible households receive SNAP benefits within 30 days of application or within seven days for those eligible for expedited service. The federal government considers APT rates of 95.0 percent or better acceptable performance; Colorado's APT from March 2023 through October 2023 was 84.7 percent. The FNS indicates that the State's APT has been a concern for a while.

Colorado Application Processing Timeliness Rate <sup>1</sup>	
Year	Rate (%)
2011	82.5
2012	91.6
2013	94.9
2014	91.9
2015	94.1
2016	98.2
2017	97.4
2018	90.2
2019	87.4
2022	74.2

<sup>1</sup> Data for 2020 and 2021 is not available because these requirements were suspended by the federal government as a result of the COVID-19 public health emergency.

The letter from the FNS identifies eight areas where Colorado could make improvements “to evaluate, manage, and positively impact application timeliness.” These categories are:

- Application processing,
- Business processes,
- Client education,
- Data collection and integrity,
- Interviews,
- Management evaluations and program access reviews,
- System and policy, and
- Training.

The letter from FNS notified the Department Human Services that they were required to submit an initial Corrective Action Plan within 30 calendar days. The Department responded to the federal notice with an initial Corrective Action Plan on November 2, 2023. A revised Corrective Action Plan (dated 12/29/2023) was approved by the FNS on January 4, 2024. In the approved Corrective Action Plan, the Department identifies four root causes of the low APT rate:

- 5 County staffing vacancies,
- 6 Electronic Benefit Transfer (EBT) care untimely issuance,
- 7 Technology inefficiencies, and
- 8 Data monitoring and evaluation deficiencies.

In addition to identifying root causes of the underperformance, the Corrective Action Plan also provides anticipated corrective actions and evaluation metric to measure outcomes. In its Corrective Action Plan, the Department identifies two counties (El Paso and Jefferson) as requiring focused assistance. The Department will provide intensive technical assistance to these counties, which will involve executive and program leadership in the development of performance plans and recommended best practices. Technical assistance will be provided to other counties if additional root causes and areas for improvement are identified. The Department will also develop a SNAP Application Processing Timeliness handbook to provide specific guidance on SNAP application processing, required actions for SNAP applications, and county best practices for application processing.

## Corrective Action Plan Update

The Department reports progress in complying with its Corrective Action Plan per Colorado’s Application Processing Timeliness (APT) rate for processing Supplemental Nutrition Assistance Program applications. The CAP requires Colorado’s APT to improve by five percentage points every six months and the state is meeting this expectation. APT has risen from 85.0 percent in April of this year to 90.0 percent in October, corresponding to the first six-month period per the CAP. This progress is a significant improvement from the statewide rate of 71.0 percent in January 2024.

SNAP Application Processing Timeliness (2024)			
Month	Applications Approved Timely	Total Applications Approved	APT (Application Processing Timeliness)
January	10,089	14,116	71.0%
February	10,297	13,860	74.0%
March	10,075	13,259	76.0%
April	11,749	13,766	85.0%
May	11,500	13,054	88.0%
June	10,736	12,169	88.0%
July	13,535	15,321	88.0%
August	13,224	14,997	88.0%
September	12,718	14,280	89.0%
October	14,003	15,631	90.0%

Additionally, the Department is engaged in a number of targeted actions to improve the Application Processing Timeliness rate to the federally required minimum of 95.0 percent, including the launch of an array of projects consisting of tailored county support, data analysis, policy support, and technology enhancements. The federal CAP will be lifted when Colorado reaches a six-month rolling average of 95.0 percent timeliness (or above). The Department anticipates that this benchmark will be achieved by the fourth quarter of calendar year 2025. This is aligned with FNS' expected progress for Colorado.

## County-specific Support

Individual counties with timeliness performance issues that significantly impact the state rate have received tailored support plans, including individualized technical support, to guide their improvement. This targeted support will continue until these counties attain and sustain 95.0 timeliness. In addition to the support plans, some counties received targeted resources to support their timeliness. One county is receiving staffing support to help work through the backlog of applications, process redeterminations, and provide other support to supplement their existing processing resources. Several counties are receiving business process improvement support to improve key processes related to timeliness.

The Department has deployed a monitoring and alert system to notify counties whose processing metrics data indicate that they are significantly outside the bounds of expected performance. Counties exhibiting issues in achieving timely application processing will receive an alert, information about relevant best practices to deploy, and an expectation of when they should improve.

## Technology enhancements

The SNAP team is pursuing a major update to the Colorado Benefits Management System (CBMS) to facilitate case management and reporting for both expedited and initial applications. Current data reporting struggles to capture cases that change status during processing. This technology will help counties better track their workload and the relevant timelines for individual applications.

More broadly, the Department has engaged in several technology-focused efforts, alongside the Department of Health Care Policy and Financing, the Office of Information Technology (OIT), and the CBMS Executive Steering Committee to enhance CBMS performance, reliability, and network connectivity. OIT has kicked-off “Project Connect” to improve network connectivity for counties that access state systems via slow performing network connections. For CBMS, these efforts will support timely processing of APT, alongside medical and cash programs.

## Data Analysis, Reporting, and Policies

The Department has developed a number of metrics to measure county processing progress and predict timeliness. This data is used to track counties’ progress to 95.0 percent timeliness and identify counties that need intervention. A data dashboard enables counties to monitor and track and manage their performance on a weekly basis.

The Department has developed a rubric to indicate which best practices are most appropriate for individual counties (e.g. by size or other county characteristics) struggling with timeliness. Ongoing research is exploring an evidence basis to connect specific best practices and timeliness. The Department is partnering with Mathematica and FNS on a research study that will waive the interview requirement for a randomly selected 20.0 percent of cases. This will reduce necessary resources for county processing.



# Veterans Community Living Centers

## Operational Status

This issue brief provides an overview of the operations of the state owned Veterans Community Living Centers (VCLCs or Centers). The discussion includes an overview of the Centers financials, staffing, and operations, as well as actions taken by the Department to address challenges.

## Summary

- The four state owned Veterans Community Living Centers have experienced a decline in census and staffing challenges, which have adversely affected the financial status of the Centers. The Department has taken actions to address these adverse effects, including changing staffing levels and patterns and increased marketing and outreach.
- The balance of the Central Fund for Veterans Community Living Centers is projected to have a FY 2024-25 year-end balance of \$7.8 million, a roughly \$11.2 decline since FY 2021-22.

## Discussion

There are four state owned Veterans Community Living Centers and one county run center that provide skilled nursing care to honorably discharged veterans, spouses of veterans, and parents of deceased veterans who were killed in action. The five centers are located throughout the state in Aurora (Fitzsimons), Florence (McCandless), Homelake, Rifle, and Walsenburg. Each facility is Medicare and Medicaid certified and licensed by the Department of Public Health and Environment. Additionally, the Centers are certified by the U.S. Department of Veterans Affairs and receive federal funds in support of the care of veterans. The Veterans Community Living Centers are designated as enterprises as long as the centers comply with the requirements of Section 26-12-110, C.R.S. The Centers offer the following services:

- Long-term care including skilled nursing care; speech, physical, and occupational therapy; social activities; and assistance with bathing, dressing and other daily activities;
- Short-term rehabilitations services for individuals seeking to return home following a qualifying hospital stay;
- Memory care services provided at the Fitzsimons, Florence, Rifle, and Walsenburg Centers to individuals with dementia;
- Short-term respite care through short-term stays at the Florence, Homelake, Rifle, and Walsenburg Centers; and
- End-of-life/hospice services.

Central Fund for Veterans Community Living Centers Cash Flow				
Item	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25*
Beginning Balance	\$27,675,206	\$18,971,507	\$9,626,624	\$10,238,041
Revenue				

Central Fund for Veterans Community Living Centers Cash Flow				
Item	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25*
<i>Facility</i>	\$47,279,817	\$50,990,925	\$55,531,997	\$58,186,761
<i>Non-facility</i>	2,795,440	2,450,593	1,224,823	1,224,823
Subtotal	\$50,075,257	\$53,441,518	\$56,756,820	\$59,411,584
<i>Expenditures</i>				
<i>Facility</i>	-\$56,998,884	-\$61,412,109	-\$54,844,484	-\$60,904,964
<i>Non-facility</i>	-1,780,072	-1,374,291	-1,300,919	-959,646
Subtotal	-\$58,778,956	-\$62,786,400	-\$56,145,403	-\$61,864,611
<b>Ending Balance</b>	<b>\$18,971,507</b>	<b>\$9,626,624</b>	<b>\$10,238,041</b>	<b>\$7,785,015</b>

\* Estimated

The Veterans Community Living Centers are funded by the Central Fund for Veterans Community Living Centers, and pursuant to Section 26-12-108 (1)(b)(I), C.R.S., this cash fund is continuously appropriated. Federal funds and cash funds from the Central Fund are identified in the Long Bill for informational purposes only.

## Staffing Trends and Challenges

The Veterans Community Living Centers have historically staffed above state and national averages. During and post-COVID, several positions at the Centers had to be filled with temporary staffing or contract staff. The contract rates charged were double the rates paid to state staff. During the pandemic, the VCLCs received federal American Rescue Plan Act (ARPA) funds that were utilized to help offset higher staffing costs. With ARPA funds no longer available, the Central Fund for the VCLCs bares these costs.

In FY 2023-24, utilization of contract staffing was evaluated and new staffing schedules were developed as a means to reduce reliance on contract staffing. This change resulted in the elimination of contract staffing in two VCLC buildings and a reduction of 50.0 percent contract staff in another, while ensuring that the needs of the Centers residences continued to be met and the business needs of the VCLCs were fulfilled.

Hiring continues to be a challenge for the Veterans Community Living Centers, especially in the clinical roles of Nurses and Certified Nursing Assistants that are vital to the care and services the VCLCs provide. The federal Health Resources and Services Administration report released in March 2024 that projects a nationwide shortage of 350,540 Register Nurses and 46,920 Licensed Practical Nurses. While staffing statistics continue to show a decline in the workforce, the VCLCs continue to work in collaboration with our facilities and COWINs to adjust staffing patterns and levels with industry standards. This adjustment is set begin in January 2025 and the Department anticipates positive net income for FY 2025-26

## Census Trends and Challenges

The Veterans Community Living Centers experienced a significant drop in census (a.k.a., resident population) as a result of the COVID pandemic. Pre-pandemic the Centers had an occupancy of 83.0 percent, which was in line with state and national averages. The census fell to an all-time low of 60.0 percent in 2022. Much of the drop in census was the result of

individuals moving out of long-term care to return home. This move to in-home care was attributable to widespread fear of the virus and the impact on older individuals with multiple comorbidities. Residents sought alternative means as to where and how they could receive care.

In 2023 and 2024 the Centers experienced an increase of 5.0 percent in occupancy. Currently, the occupancy at four of the VCLCs has risen to 68.0 percent. State and National occupancy levels, as reported by the Kaiser Family Foundation, are showing an average of 78.0 percent occupancy. The lag behind the national average is, in part, due to the increase in Medicare beneficiaries enrolling in Medicare Advantage plans. The VCLCs do not have contracts with the insurance companies that provide these plans, which puts the VCLCs at a disadvantage when receiving these possible residents for referral.

## Efforts to Address Challenges

The Department has taken a number of steps to address these challenges. The Department evaluated ways to decrease costs in areas other than staffing, such as ensuring the vendors were the most cost effective within the state pricing agreements and procurement rules. They identified and began implementing additional cost savings measures, including:

- reductions in staffing levels to right size operations,
- decreases to the number of utilized temporary staff and contract nursing,
- decreases to the total staffing hours to align with state and federal requirements, and
- improving accurate and timely financial information to verify the actions are stabilizing and improving VCLC operations.

They also began monthly census and marketing meetings to meet with teams and evaluate marketing efforts by the buildings and discuss the reasons why, if residents were unable to be admitted. Additionally, the Department began an analysis to identify admission trends, which helps identify possible new programs and services. The Department has created new marketing plans with targeted contacts that would be able to assist in census generation. Additionally, they developed billboards and commercials to place on social media.

# Footnotes and Requests for Information

## Update on Long Bill Footnotes

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2024 Long Bill (H.B. 24-1430) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/HB24-1430>. The Long Bill footnotes relevant to this document are listed below.

- 44 Department of Human Services, Office of Economic Security, Administration; and Food and Energy Assistance, Supplemental Nutrition Assistance Program Administration -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department is authorized to transfer up to 5.0 percent of the total appropriations between these line items.

**Comment:** This footnote was first included for FY 2017-18 because of the addition of a line item for FY 2016-17 to the Department's Long Bill structure to capture all appropriations for the State's administrative functions associated with Supplemental Nutrition Assistance Program (SNAP). This line item was carved out of two existing line items that historically contained appropriations for administrative functions for a variety of programs, including SNAP. The appropriation splits between the line items are based on a forecast of expenditures, thus the footnote was included in the event that the expenditures varied from the forecast.

- 45 Department of Human Services, Office of Economic Security, Colorado Benefits Management System -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department is authorized to transfer up to 5.0 percent of the total appropriations in this subsection among line items in this subsection. The Department is also authorized to transfer up to 5.0 percent of the total appropriations in this subsection to the following line item appropriations within the Department of Health Care Policy and Financing, Executive Director's Office, Information Technology Contracts and Projects, Colorado Benefits Management Systems, Operating and Contract Expenses and Colorado Benefits Management System, Health Care and Economic Security Staff Development Center.

**Comment:** This footnote was included for FY 2024-25 to allow appropriations for the Colorado Benefits Management System to be transferred (up to 5.0 percent) between the Department of Human Services and the Department of Health Care Policy and Financing. This flexibility is intended to allow the agencies to expend money for cross-department projects rather than limiting expenditures to a single department.

- 46 Department of Human Services, Office of Economic Security, Colorado Benefits Management System, Ongoing Expenses, Operating and Contract Expenses, Operating

and Contract Expenses -- Of this appropriation, \$2,500,000 remains available for expenditure until the close of the 205-26 state fiscal year.

**Comment:** This footnote was included for FY 2024-25 to allow appropriations for the Colorado Benefits Management System to be expended in FY 2025-26, as well. This flexibility is intended to allow the Department to undertake (and pay for) projects that extend beyond a 12-month timeframe.

- 47 Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants; Child Support Services, Child Support Services; County Administration, County Incentive Payments -- Pursuant to Sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, be distributed to counties, as described in Sections 26-13-108 and 26-2-108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.

**Comment:** This footnote was included for FY 2024-25 to express legislative intent with respect to the use of the State share of child support enforcement recoveries.

- 48 Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- Pursuant to Sections 26-2-714 (7) and 26-2-714 (9), C.R.S., under certain conditions, a county may transfer federal Temporary Assistance for Needy Families (TANF) funds within its Colorado Works Program Block Grant to the federal child care development fund or to programs funded by Title XX of the federal Social Security Act. One of the conditions specified is that the amount a county transfers must be specified by the Department of Human Services as being available for transfer within the limitation imposed by federal law. The Department may allow individual counties to transfer a greater percent of federal TANF funds than the state is allowed under federal law as long as: (a) Each county has had an opportunity to transfer an amount up to the federal maximum allowed; and, (b) the total amount transferred statewide does not exceed the federal maximum.

**Comment:** This footnote was included for FY 2024-25 to clarify that counties may transfer TANF funds to child welfare and child care programs in excess of 30.0 percent of the county's own TANF allocation, as long as the amount transferred statewide does not exceed federal caps.

- 49 Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- The appropriation of local funds for Colorado Works program county block grants may be decreased by a maximum of \$100,000 to reduce one or more small counties' fiscal year 2023-24 targeted or actual spending level pursuant to Section 26-2-714 (8), C.R.S.

**Comment:** The Colorado Works Allocation Committee is authorized (Section 26-2-714 (8), C.R.S.) to mitigate (reduce) a small county's targeted and/or actual spending level, up to a

maximum amount identified in the Long Bill. A small county is one with less than 0.38 percent of the total statewide Works caseload, as determined by the Department of Human Services. This footnote authorizes the Works Allocation Committee to approve a maximum of \$100,000 in mitigation.

- 50 Department of Human Services, Office of Economic Security, Employment and Benefits Division, Colorado Works Program, County Block Grants -- The Department may comply with the provisions of Section 26-2-714 (10), C.R.S., by reducing required county Temporary Assistance for Needy Families (TANF) maintenance of effort expenditures in the fiscal year after the State is notified that it has met federal work participation rates and qualifies for a percent reduction in the state's maintenance of effort. If the State is notified during state FY 2024-25 that it has met federal work participation rates for a prior year and therefore qualifies for a percent reduction in the state's maintenance of effort, local cash funds expenditure obligations that are established in this line item pursuant to Section 26-2-714 (6)(c)(I), C.R.S., shall be reduced by \$5,524,726.

**Comment:** This footnote was included for FY 2024-25 to reimburse counties when the state is notified that its federally required TANF maintenance of effort has been reduced based on the state meeting specified work participation rates.

- 51 Department of Human Services, Office of Economic Security, County Administration, County Administration; and Office of Adult, Aging and Disability Services, Aging Programs, Adult Protective Services, Adult Protective Services -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., any amount in the Adult Protective Services line item that is not required for the provision of adult protective services may be transferred to the County Administration line item and used to provide additional benefits under that program. Further, if county spending exceeds the total appropriations from the Adult Protective Services line item, any amount in the County Administration line item that is not required for the provision of services under that program may be transferred to the Adult Protective Services line item and used to provide adult protective services.

**Comment:** This footnote was included for FY 2024-25 to provide counties with flexibility to move money between two purposes, county administration and adult protective services, based on the need for such services. This footnote dates back to the first fiscal year in which the appropriation for the county administration of adult protective services was removed from the County Administration line item and isolated in an adult protective services-specific line item. This isolation was based on a forecast for county administration and adult protective services, thus the footnote was included in the event that the expenditures varied from the forecast.

- 56 Department of Human Services, Office of Adult, Aging and Disability Services, Regional Centers for People with Developmental Disabilities, Wheat Ridge Regional Center, Wheat Ridge Regional Center Intermediate Care Facility; and Grand Junction Regional Center, Grand Junction Regional Center Intermediate Care Facility -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department may transfer up to 5.0 percent of the total appropriation for Intermediate Care Facilities between the Wheat Ridge Regional Center and the Grand Junction Regional Center.

**Comment:** This footnote provides additional annually authority to transfer appropriations when necessary.

- 57 Department of Human Services, Office of Adult, Aging and Disability Services, Regional Centers for People with Developmental Disabilities, Grand Junction Regional Center, Grand Junction Regional Center Waiver Services; and Pueblo Regional Center, Pueblo Regional Center Waiver Services -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., the Department may transfer up to 5.0 percent of the total appropriation for Regional Center waiver services between the Grand Junction Regional Center and the Pueblo Regional Center.

**Comment:** This footnote provides additional annually authority to transfer appropriations when necessary.

- 58 Department of Human Services, Office of Adult, Aging and Disability Services, Aging Programs, Community Services for the Elderly, Older Americans Act Programs, and State Funding for Senior Services -- Amounts in the Older Americans Act Programs line item are calculated based on a requirement for a non-federal match of at least 15 percent, including a 5.0 percent state match, pursuant to Title III of the federal Older Americans Act. The Department is authorized to transfer General Fund and cash funds from the State Funding for Senior Services line item to the Older Americans Act Programs line item to comply with the 5.0 percent state match requirement for the Older Americans Act Programs. This appropriation is based on the assumption that all federal Title III funds requiring a state match that are not for purposes of administration or included in the appropriations for other line items will be expended from the Older Americans Act Programs line item.

**Comment:** This footnote was included for FY 2024-25 to authorize the transfer of funds from the State Funding for Senior Services line item to the Older Americans Act program line item in the event that funding is needed to meet the State match to receive federal funds.



# Update on Requests for Information

The Joint Budget Committee annually submits requests for information (RFIs) to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2024-25 Report):

<https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

The RFIs relevant to this document are listed below.

## Requests Affecting Multiple Departments

Discuss RFIs affecting multiple or all departments here if applicable.

## Department of Example Requests

- 2 Department of Human Services, Totals -- The Department is requested to submit a report concerning the status of federal Temporary Assistance for Needy Families (TANF) funds. The requested report should include the following: (a) an analysis of the TANF Long Term Reserve, including estimated TANF funds available for appropriation, estimated TANF appropriations by Long Bill line item, and the estimated closing Long Term Reserve balance, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; (b) an analysis of the TANF maintenance of effort (MOE) payments, showing the actual and forecasted MOE expenditures, by program, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; and (c) an analysis of the counties' TANF reserve balances that includes, for each county, for the most recent actual fiscal year, the starting TANF Reserve Account balances for the Works Program, Title XX, and Child Care Development Fund accounts, the annual TANF allocation, the total expenditures, the net transfers to child care and child welfare, any amounts remitted to the state, and the closing reserve balance for all county TANF accounts. The report should be provided to the Joint Budget Committee annually on or before November 1. An update to this information reflecting data at the close of the federal fiscal year should be provided to the Joint Budget Committee annually on or before January 1.

**Comment:** The Department provided the following information on November 1, 2024.

TANF Long-term Reserve Analysis			
TANF Funds Available to Appropriate	FY 2023-24 Actuals	FY 2024-25 Appropriation	FY 2025-26 Projected
Prior Grant Year Funds Available (as of June 30) <sup>1</sup>	\$133,450,948	\$53,642,085	\$48,114,708
Less Minimum State LTR Balance (Quarter of Award)	-33,901,926	0	0
State Family Assistance Grant <sup>2</sup>	135,607,703	135,607,703	135,607,703
Contingency Fund <sup>3</sup>	15,457,382	12,000,000	12,000,000



TANF Long-term Reserve Analysis			
TANF Funds Available to Appropriate	FY 2023-24 Actuals	FY 2024-25 Appropriation	FY 2025-26 Projected
<b>Sub-total TANF Funds Available</b>	<b>\$250,614,108</b>	<b>\$201,249,788</b>	<b>\$195,722,411</b>
Less County Reserves (as of June 30)/ Net Change in out year	-47,683,426	12,087,658	0
<b>Total TANF Funds Available to Appropriate</b>	<b>\$202,930,682</b>	<b>\$213,337,446</b>	<b>\$195,722,411</b>
<b>TANF Spending/Appropriations</b>			
General & Administrative & Prior Year Adjustments	\$3,762,325	\$6,395,060	\$6,395,060
OIT Common Policy	374,561	972,485	972,485
Colorado Benefits Management System	2,922,513	3,047,880	3,047,880
Colorado Works Administration	5,111,733	4,538,455	4,538,455
County Block Grants	128,765,084	132,095,877	132,095,877
County TANF Transfer Utilization	0	0	0
JBC Initiated Child Welfare GF Refinance	0	0	0
State Long Term Utilization (HB 18-1306)	44,418	0	0
Foster Transportation TANF Transfer	2,750,328	2,803,645	2,803,645
Kinship Foster Care Homes (SB 24-008)	0	5,516,580	4,561,004
<b>Total TANF Transfers to SSBG (Title XX)</b>	<b>\$2,794,746</b>	<b>\$8,320,225</b>	<b>\$7,364,649</b>
County Training	44,176	430,092	430,092
Domestic Abuse Program	626,349	629,677	629,677
Stable Housing for Survivors of Abuse Program	0	2,000,000	2,000,000
Works Program Evaluation	305,164	495,440	495,440
Workforce Development Council	58,217	111,211	111,211
Employment Opportunities with Wages (CW STEP)	1,229,922	2,000,000	2,000,000
Child Support Services Program	682,865	1,149,064	1,149,064
Refugee Assistance	2,529,813	2,824,023	2,824,023
Electronic Benefits Transfer Service	68,043	205,406	205,406
System Alien Verification for Eligibility	13,087	7,843	8,039
<b>County Reserves</b>			
Block Over Expenditures	10,855,426	n/a	n/a
Transfers to CCDF	973,114	n/a	n/a
Transfers to SSBG	259,118	n/a	n/a
<b>Total TANF Spending/Appropriations</b>	<b>\$161,376,255</b>	<b>\$165,222,738</b>	<b>\$164,267,358</b>
<b>State Long-term Reserve Balance</b>	<b>\$53,642,085</b>	<b>\$48,114,708</b>	<b>\$31,455,053</b>
<b>Minimum State LTR Balance</b>	<b>\$33,901,926</b>		

<sup>1</sup>The Long-term Reserve Balance as of 6/30/2022 is included in the amount for Prior Grant Year Funds Available for FY 2022-23 which represents unobligated balances reflected on TANF ACF-196 Financial Reports for any open grant years, the fourth quarter federal award, plus budgeted amounts for the Child Care Development Fund and the Social Services Block Grant (Title XX). The estimated Long-term Reserve Balance for the beginning of FY 2023-24 is based on submitted federal fiscal reports.

<sup>2</sup> The State Family Assistance Grant amount was reduced by 0.33% for federal FY 2020 and 2021 based on direction from Administration of Children and Families.

<sup>3</sup> The federal budget for Contingency Funds is appropriated to \$598 million across all states annually. Amounts awarded to individual states fluctuate annually based on a federal calculation of need and the number of states applying and qualifying for funds. The federal government has multiple proposals to reduce or repurpose these funds, so there are no assurance funds will be available. **As there is no guarantee of federal funding of Contingency to continue nor Colorado receiving these funds, program only includes actual amounts awarded.** Since 2009, Colorado has received between \$4 million and \$15 million annually for Contingency and projects to receive \$12,000,000 in each year.

<sup>4</sup> CCDF: Child Care and Development Fund

County Reserves	
Ending Balance as of 6/30/2023	\$47,683,426
Ending Balance as of 6/30/2024	35,595,768
Net Inc/(Dec)	-\$12,087,658

TANF MOE ANALYSIS			
MOE Source	FFY 2023-24 (Actual)	FFY 2024-25 (Projected)	FFY 2025-26 (Projected)
<b>Child Welfare</b>			
Child Welfare Services Line	\$15,792,588	\$26,561,075	\$26,561,075
Family and Children's Programs (Core)	11,419,397	13,443,661	13,443,661
<b>Colorado Works</b>			
County Share Of Block Grant	18,769,212	18,662,444	18,662,444
<b>Child Care</b>			
Child Care MOE	13,633,190	10,681,503	10,681,503
County Share Of Admin Costs In Colorado Child Care Assistance Program (CCCAP)	1,484,046	2,359,036	2,359,036
<b>State Administration</b>			
General Fund Expenditures On MOE Grant	4,812,439	4,812,439	4,812,439
General Fund Used to Match TANF Dollars	0	4,812,439	4,812,439
CBMS Modernization	56,089	66,648	66,648
<b>Nurse Home Visitor Program</b>			
General Fund Expenditures	9,485,330	9,304,515	9,304,515
<b>Department of Education</b>			
GF Spent on Colorado Preschool Program (CPP) (185% of Federal Poverty Level (FPL) and below)	31,520,263	41,888,851	41,888,851
GF Spent on (CPP) for households up to \$75K (Direct Costs)	89,233,490	43,978,165	43,978,165
<b>Low Income Energy Assistance Program</b>			
Funding from Energy Outreach Colorado	0	1,000,000	1,000,000
Add'l Funding from Severance Tax Fund	0	0	0
<b>Refugee - CRSP 3rd Party</b>			
General Fund Expenditures	3,191,906	3,035,181	3,035,181
<b>Domestic Violence Program</b>			
General/Cash Fund Expenditures	275,578	629,677	629,677
<b>Tax Credits</b>			
Child Care Tax Credit	6,117,164	5,118,908	5,118,908
Earned Income Tax Credit	127,014,431	70,000,000	70,000,000
<b>Other Sources</b>			
County DSS Program Exp's-TANF Elig Recip's	0	2,000,000	2,000,000
Foundation Expenditures-TANF Elig Recip's	29,564,459	14,000,000	14,000,000
ReHire	216,050	200,000	200,000
<b>Total</b>	<b>\$362,585,629</b>	<b>\$263,250,027</b>	<b>\$263,250,027</b>
Base MOE Requirement	88,395,624	88,395,624	88,395,624
Surplus/(Deficit) MOE Expenditures	\$274,190,005	\$174,854,403	\$174,854,403

The information provided above for FFY 2024 through September 2024.

- 3 Department of Human Services, Office of Adult, Aging, and Disability Services, Aging Programs, Community Services for the Elderly -- The Department is requested to submit a report by November 1 of each year on Older Americans Act Funds received and

anticipated to be received, and the match requirements for these funds. The report should also specify the amount of funds, if any, that were transferred between the State Funding for Senior Services line item and the Older Americans Act Programs line item in the prior actual fiscal year to comply with federal match requirements.

**Comment:** The Department provided the following information on November 1, 2024.

The following table shows the Older Americans Act (OAA) funds received and anticipated funds to be received, and the match requirements. No funds were transferred between the State Funding for Senior Services (SFSS) line item and the OAA Programs line item. Additionally, there were no funds from SFSS used to draw down federal funds in Federal Fiscal Year 2023-24.

Older Americans Act Funding				
	Total	Required Match	Actual Match	Federal Funds
Older Americans Act Funds FFY 2023-24 (Actual)	\$42,458,267	\$5,071,307	\$19,332,563	\$23,125,704
Older Americans Act Funds FFY 2024-25 (Projected)	42,458,267	5,071,307	19,332,563	23,125,704

Older Americans Act Funds (Actual received during FFY 2023-24 and projected for FFY 2024-25)						
Part	Part Name	Federal Funds	Match \$			Total Allocated
			State	Local / In-Kind	Total	
Title III B <sup>1</sup>	Supportive Services	\$5,455,788	\$321,201	\$6,638,389	\$6,959,590	\$12,415,378
Title III C1 <sup>1</sup>	Congregate Meals	7,576,199	446,036	3,345,260	3,791,296	11,367,495
Title III C2 <sup>1</sup>	Home Delivered Meals	4,887,898	287,767	3,578,143	3,865,910	8,753,808
Title III D <sup>2</sup>	Preventive Health	400,168	0	274,503	274,503	674,671
Title III E <sup>3</sup>	National Family Caregiver Support Program (NFCSP)	2,423,727	n/a	941,479	941,479	3,365,206
Administration	Area Agencies on Aging (AAA) <sup>3</sup>	2,260,401	0	745,932	745,932	3,006,333
	State <sup>4</sup>	1,195,650	398,550	0	398,550	1,594,200
<b>Total Title III</b>		<b>\$24,199,831</b>	<b>\$1,453,554</b>	<b>\$15,523,706</b>	<b>\$16,977,260</b>	<b>\$41,177,091</b>
Title V <sup>5</sup>	Senior Community Service	\$804,756	n/a	\$87,920	\$87,920	\$892,676
Title VII	Elder Abuse <sup>c</sup>	56,002	n/a	n/a	0	56,002
	Ombudsman	332,498	n/a	n/a	0	332,498
<b>Total Title VII</b>		<b>\$388,500</b>	<b>n/a</b>	<b>n/a</b>	<b>\$0</b>	<b>\$388,500</b>
<b>GRAND TOTAL</b>		<b>\$25,393,087</b>	<b>\$1,453,554</b>	<b>\$15,611,626</b>	<b>\$17,065,180</b>	<b>\$42,458,267</b>

<sup>1</sup> A total match of 15.0 percent is required. At least 5.0 percent match must come from the State, and the remainder to come from Local/In Kind sources.

<sup>2</sup> A total match of 15.0 percent is required. This is provided by the AAAs.

<sup>3</sup> A total match of 25.0 percent is required. There is no stipulation as to the source of the matching funds.

<sup>4</sup> A total match of 25.0 percent is required, that must come from a State funding source.

<sup>5</sup> A total match of 10.0 percent is required and is provided by the vendors.

- 5 Department of Human Services, Office of Adults, Aging, and Disability Services, Aging Programs, Community Services for the Elderly -- The Department is requested to submit annually, on or before November 1, a report to that provides the cost to eliminate waitlists for each service type for services provided to older adults by the state's Area Agencies on Aging.

**Comment:** The Department provided the following information on November 1, 2024.

The State Unit on Aging (SUA), located within CDHS, works closely with the 16 AAAs to gather data on the waitlists for services for older Coloradans around the state. The data below represents the cost associated with eliminating the waitlists for FY 2023-24, based on the following assumptions and methods:

- To identify the total cost statewide to eliminate the waitlists for each service type, the Department calculated the cost to eliminate the waitlist for each service at each AAA and then aggregated the results.
- The cost to eliminate the waitlist by service type for each AAA is based on the unduplicated count of individuals on the waitlist multiplied by the average number of units received for people receiving the service in that AAA region in FY 2023-24, multiplied by the average cost per unit of service for that AAA region in FY 2023-24.
- The data is based on waitlists on June 30, 2024.

As reported to the JBC in FY 2023-24, calculations of waitlist totals in prior years have been impacted by inconsistent tracking practices across the AAA network and limited frequency of reporting. As a result, the Department revised reporting procedures and collection practices, obtaining reporting from an additional 7 AAAs. The Department also reduced data skew resulting from prior years' reliance on inconsistent service rates, resulting in more accurate data with which to calculate costs of waitlist elimination. These improved practices, combined with the implementation of S.B. 24-040, have resulted in a deeper and more nuanced evaluation of the needs of the AAA service system.

FY 2023-24 Statewide Cost to Eliminate Area Agency on Aging (AAA) Waitlists and Unduplicated Client Count		
Service Type	Unduplicated Count of Individuals on Waitlist <sup>1</sup>	Total Cost of Eliminating Waitlist
In Home Services (chore, personal care, homemaker, respite care)	1,395	\$1,727,487
Other (case management, counseling, reassurance, evidenced based)	974	1,695,209
Nutrition	1,880	2,903,967
Material Aid (audiology, vision, dental)	854	1,654,748
Transportation	1,672	2,040,633
Total	6,775	\$10,022,045

<sup>1</sup> Data from the State Unit Data System (SUDS) and Colorado Budget, Reimbursement and Expenditures data system (CBRES).

It is important to note that per Section 26-11-205.5 (2), C.R.S., the funding provided to AAAs through the State Funding for Senior Services (SFSS) Long Bill line item must be disbursed to the AAAs via the federally-approved Intrastate Funding Formula (IFF). The IFF is an allocation formula based on several population demographic figures provided annually by the State Demography Office. As a result, if additional funding is appropriated to the SFSS line item, the funding will be distributed to the AAAs based on the IFF, not based on specific AAA funding needs to eliminate waitlists. For example, if the JBC appropriates an additional \$3 million to the SFSS line item with the intent of addressing AAA waitlists, an AAA that receives 5.0 percent of the overall AAA allocation would receive \$150,000 of that funding and an AAA that receives 40.0 percent of the AAA allocation would receive \$1,200,000 of that funding, regardless of their waitlists needs. If both AAAs needed \$300,000 to eliminate their waitlists, one AAA would not

be able to eliminate its waitlists while the other AAA would receive more funding than what is needed to eliminate its waitlists.

In 2024, SUA staff began workgroups of AAAs and providers to discuss waitlists for two of the more utilized services provided with OAA and SFSS funds: nutrition and transportation. These workgroups are looking at best practices from other states and working in collaboration with AAAs and providers to establish new protocols for prioritizing service to older adults in the greatest social and economic need. Further, the SUA and AAA network have collaborated on a comprehensive report related to funding adequacy for AAA services (S.B. 24-040), which has allowed further work on the commitment the Department made to pursue clarity on funding needs across the state. This work will continue into 2025 and beyond.

In addition, other factors to be considered regarding the AAA waitlists include:

- **Inflation** - steady increases in raw food costs, labor costs, insurance costs, and fuel costs have contributed to an increase in unit costs for many services.
- **Growth in the Aging Population** - Colorado is currently home to over 1.2 million individuals over the age of 60, and that number is growing. During the next four-year period, that number is projected to increase by nearly 13.0 percent. Currently, one in five Coloradans is 60 or older. The fast pace of growth in the older adult cohort will continue as the state is forecast to see a 25.0 percent increase in the older adult population from 2020 to 2030. By 2050, more than a quarter of the State's population will be 60 or older.
- **Regional Provider Capacity or Availability** – some local service providers do not have the staff, volunteers, space, etc. to serve additional older adults. Further, not all areas of a particular AAA region have all services; in some areas there is insufficient demand to be cost effective for a provider to serve those older adults.

Even if additional funding were provided, the lack of providers in some areas of the state would need to be addressed in order to fully eliminate a waitlist. Finally, it is important to note that the total unduplicated number of individuals on the waitlist changes day to day, making it challenging to project what the need will be moving forward. The data above reflect the waitlist totals on June 30, 2024.

#### **Growth in Waitlists FY 2022-23 to FY 2023-24**

Since the 2023 RFI, waitlists for older adults needing supportive services across the state have grown significantly. Over the last year, the number of AAA regions reporting waitlists has grown from 6 regions in SFY 2022-23 to 13 regions in SFY 2023-24. The number of unduplicated clients on waitlists has grown by 1,815 people, or 37.0 percent since FY 2022-23. The cost to eliminate all waitlists has increased 68.0 percent since FY 2022-23. In addition to an increased number of people on the waitlists, this is primarily due to increases in raw food, food packaging, fuel and labor costs to deliver services.

- 12 Department of Human Services, Office of Adults, Aging, and Disability Services, Regional Centers for People with Developmental Disabilities -- The Department is requested to provide by November 1 of each fiscal year, the monthly census for each Regional Center by licensure type since the beginning of the fiscal year, and annual cost per capita for

each Regional Center by licensure type, including the Regional Center costs for utilities, depreciation, indirect costs, and centrally appropriated personnel items.

**Comment:** The Department provided the following information on November 1, 2024.

The following table contains the monthly census for each Regional Center by licensure type since the beginning of the Calendar Year 2024.

Average Census by Regional Center and License Type January 1, 2024 to September 30, 2024, By Month									
Facility	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep
Grand Junction Regional Center-Intermediate Care Facility	18	18	18	18	17	17	18	17	17
Grand Junction Regional Center-Home and Community Based Services Waiver	35	34	34	34	34	34	34	35	34
Pueblo Regional Center-Home and Community Based Services Waiver	40	40	40	40	40	39	37	36	36
Wheat Ridge Regional Center-Intermediate Care Facility	71	71	72	73	73	73	73	73	73
<b>Total</b>	<b>164</b>	<b>163</b>	<b>164</b>	<b>165</b>	<b>164</b>	<b>163</b>	<b>162</b>	<b>161</b>	<b>160</b>

Source: CDHS Billing and census tracking system, AVATAR

The following table includes the average annual cost per capita (cost per person, per day) for the Regional Centers, by license type, for FY 2023-24 and FY 2024-25. Costs include direct costs, utilities, depreciation, and indirect costs, including those for centrally appropriated personnel costs. It is important to note that FY 2023-24 figures have not been audited by HCPF (pre-audit number) and FY 2024-25 figures are currently an estimate.

Average Regional Center Cost Per Capita (Cost Per Person, Per Day) and Detailed Costs By Regional Center and License Type Fiscal Years 2022-23 (Pre-Audit) and 2023-24 (Estimated)			
Facility	Item	FY 2023-24 (Pre-Audit)	FY 2024-25 (Estimated)
Grand Junction Regional Center - Intermediate Care Facility	<i>ICF Average Cost Per Person Per Day</i>	\$1,755	\$1,766
	<i>ICF Billable Census Days</i>	6,417	6,570
	ICF Direct Costs	\$8,784,272	\$9,047,801
	Indirect Costs	2,239,532	2,306,718
	Utilities	114,837	118,282
	Depreciation	123,527	127,233
	<b>Total Cost</b>	<b>\$11,262,168</b>	<b>\$11,600,034</b>
Grand Junction Regional Center - Home and Community Based Services Waiver	<i>HCBS Waiver Average Cost Per Person Per Day</i>	\$1,290	\$1,345
	<i>HCBS Billable Census Days</i>	12,564	12,410
	HCBS Waiver Direct Costs	\$12,196,236	\$12,562,123
	HCBS Waiver Indirect Costs	3,707,597	3,818,825
	HCBS Waiver Utilities	96,445	99,338
	HCBS Waiver Depreciation	204,698	210,839
	<b>Total Cost</b>	<b>\$16,204,976</b>	<b>\$16,691,125</b>
Pueblo Regional Center - Home and Community Based Services Waiver	<i>HCBS Waiver Average Cost Per Person Per Day</i>	\$1,396	\$1,539
	<i>Billable Census Days</i>	14,452	13,505
	Direct Costs	\$16,149,977	\$16,634,477
	Indirect Costs	3,596,529	3,704,425
	Utilities	262,474	270,348

**Average Regional Center Cost Per Capita (Cost Per Person, Per Day) and Detailed Costs By  
Regional Center and License Type  
Fiscal Years 2022-23 (Pre-Audit) and 2023-24 (Estimated)**

Facility	Item	FY 2023-24 (Pre-Audit)	FY 2024-25 (Estimated)
	Depreciation	164,574	169,511
	<b>Total Cost</b>	<b>\$20,173,554</b>	<b>\$20,778,761</b>
Wheat Ridge Regional Center - Intermediate Care Facility	<i>Average Cost Per Person Per Day</i>	<i>\$1,587</i>	<i>\$1,591</i>
	<i>Billable Census Days</i>	<i>25,937</i>	<i>26,645</i>
	Direct Costs	\$34,537,657	\$35,573,787
	Indirect Costs	5,674,087	5,844,309
	Utilities	539,293	555,471
	Depreciation	412,173	424,538
	<b>Total Cost</b>	<b>\$41,163,210</b>	<b>\$42,398,105</b>

Source: Information taken from the State's Accounting System, CORE, and the Regional Center billing system, AVATAR.

# Department Annual Performance Report

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Human Services is required to publish an **Annual Performance Report** for the *previous state fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2025-26 budget request, the FY 2023-24 Annual Performance Report and the FY 2024-25 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>



# Appendix A: Numbers Pages

Appendix A details actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source.

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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### Department of Human Services Michelle Barnes, Executive Director

#### (4) Office of Economic Security

##### (A) Administration

OES Administration	<u>1,277,588</u>	<u>1,311,082</u>	<u>1,471,243</u>	<u>2,107,481</u>	
FTE	15.5	6.6	4.0	4.0	
General Fund	561,946	444,769	500,864	717,102	
Cash Funds	5,036	34,156	71,320	71,320	
Reappropriated Funds	160,000	238,000	0	240,000	
Federal Funds	550,606	594,157	899,059	1,079,059	

<b>SUBTOTAL - (A) Administration</b>	1,277,588	1,311,082	1,471,243	2,107,481	43.2%
<i>FTE</i>	<u>15.5</u>	<u>6.6</u>	<u>4.0</u>	<u>4.0</u>	<u>0.0%</u>
General Fund	561,946	444,769	500,864	717,102	43.2%
Cash Funds	5,036	34,156	71,320	71,320	0.0%
Reappropriated Funds	160,000	238,000	0	240,000	0.0%
Federal Funds	550,606	594,157	899,059	1,079,059	20.0%

##### (B) Colorado Benefits Management System

###### (1) Ongoing Expenses

Personal Services	<u>560,331</u>	<u>691,252</u>	<u>1,009,671</u>	<u>888,237</u>	
General Fund	455,572	330,181	455,572	398,304	
Cash Funds	12,738	23,886	70,162	70,162	
Reappropriated Funds	0	0	0	0	
Federal Funds	92,021	337,185	483,937	419,771	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Centrally Appropriated Items	<u>126,079</u>	<u>127,048</u>	<u>117,046</u>	<u>117,046</u>	
General Fund	52,812	52,812	52,812	52,812	
Cash Funds	6,163	8,134	8,134	8,134	
Reappropriated Funds	0	0	0	0	
Federal Funds	67,104	66,102	56,100	56,100	
Operating and Contract Expenses	<u>22,808,882</u>	<u>25,757,391</u> 13.6	<u>26,400,697</u>	<u>28,461,364</u>	
General Fund	11,735,036	12,404,624	12,525,654	13,490,448	
Cash Funds	504,190	494,211	711,225	799,627	
Reappropriated Funds	0	0	27,544	27,544	
Federal Funds	10,569,656	12,858,556	13,136,274	14,143,745	
CBMS Emergency Processing Unit	<u>120,523</u>	<u>91,773</u>	<u>255,296</u>	<u>258,870</u>	
FTE	0.0	1.0	4.0	4.0	
General Fund	60,803	36,022	92,256	95,830	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	59,720	55,751	163,040	163,040	
<b>SUBTOTAL -</b>	23,615,815	26,667,464	27,782,710	29,725,517	7.0%
FTE	<u>0.0</u>	<u>14.6</u>	<u>4.0</u>	<u>4.0</u>	<u>0.0%</u>
General Fund	12,304,223	12,823,639	13,126,294	14,037,394	6.9%
Cash Funds	523,091	526,231	789,521	877,923	11.2%
Reappropriated Funds	0	0	27,544	27,544	0.0%
Federal Funds	10,788,501	13,317,594	13,839,351	14,782,656	6.8%

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>(2) Special Projects</b>					
Health Care and Economic Security Staff Development Center	<u>395,423</u>	<u>189,738</u>	<u>771,879</u>	<u>828,271</u>	
FTE	10.4	12.1	13.0	13.0	
General Fund	174,481	31,818	260,601	293,401	
Cash Funds	17,871	22,145	42,556	45,085	
Reappropriated Funds	0	0	167,924	168,518	
Federal Funds	203,071	135,775	300,798	321,267	
<b>SUBTOTAL -</b>	395,423	189,738	771,879	828,271	7.3%
FTE	<u>10.4</u>	<u>12.1</u>	<u>13.0</u>	<u>13.0</u>	0.0%
General Fund	174,481	31,818	260,601	293,401	12.6%
Cash Funds	17,871	22,145	42,556	45,085	5.9%
Reappropriated Funds	0	0	167,924	168,518	0.4%
Federal Funds	203,071	135,775	300,798	321,267	6.8%
<b>SUBTOTAL - (B) Colorado Benefits Management System</b>	24,011,238	26,857,202	28,554,589	30,553,788	7.0%
FTE	10.4	26.7	17.0	17.0	0.0%
General Fund	12,478,704	12,855,457	13,386,895	14,330,795	7.1%
Cash Funds	540,962	548,376	832,077	923,008	10.9%
Reappropriated Funds	0	0	195,468	196,062	0.3%
Federal Funds	10,991,572	13,453,369	14,140,149	15,103,923	6.8%

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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### (C) Employment and Benefits Division

#### (I) Administration

Program Administration	<u>2,982,099</u>	<u>4,647,154</u>	<u>4,538,455</u>	<u>4,701,618</u>	
FTE	14.7	24.1	23.0	23.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,982,099	4,647,154	4,538,455	4,701,618	

<b>SUBTOTAL -</b>	2,982,099	4,647,154	4,538,455	4,701,618	3.6%
<i>FTE</i>	<u>14.7</u>	<u>24.1</u>	<u>23.0</u>	<u>23.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	2,982,099	4,647,154	4,538,455	4,701,618	3.6%

#### (II) Colorado Works Program

County Block Grants	<u>158,829,977</u>	<u>165,337,688</u>	<u>172,816,036</u>	<u>172,816,036</u>	
General Fund	0	2,266,909	14,886,272	14,886,272	
Cash Funds	30,631,620	34,305,695	25,833,887	25,833,887	
Reappropriated Funds	0	0	0	0	
Federal Funds	128,198,357	128,765,084	132,095,877	132,095,877	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
County Training	<u>202,198</u>	<u>472</u>	<u>430,092</u>	<u>432,677</u>	
FTE	2.1	0.3	2.0	2.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	202,198	472	430,092	432,677	
Works Program Evaluation	<u>404,960</u>	<u>305,164</u>	<u>495,440</u>	<u>495,440</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	404,960	305,164	495,440	495,440	
Short-term Non-recurrent Benefits for Colorado Works					
Participants	<u>0</u>	<u>1,508,189</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	1,508,189	0	0	
<b>SUBTOTAL -</b>	159,437,135	167,151,513	173,741,568	173,744,153	NaN
FTE	<u>2.1</u>	<u>0.3</u>	<u>2.0</u>	<u>2.0</u>	<u>0.0%</u>
General Fund	0	2,266,909	14,886,272	14,886,272	0.0%
Cash Funds	30,631,620	34,305,695	25,833,887	25,833,887	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	128,805,515	130,578,909	133,021,409	133,023,994	0.0%

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>(III) Other Employment-focused Programs</b>					
Workforce Development Council	<u>54,596</u>	<u>58,217</u>	<u>111,211</u>	<u>111,211</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	54,596	58,217	111,211	111,211	
Transitional Jobs Programs	<u>2,449,863</u>	<u>2,515,226</u>	<u>2,854,895</u>	<u>2,610,253</u>	*
FTE	0.7	1.6	2.0	2.0	
General Fund	2,449,863	2,515,226	2,854,895	2,610,253	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Child Support Services Program	<u>513,532</u>	<u>656,075</u>	<u>1,149,064</u>	<u>1,153,648</u>	
FTE	1.2	0.7	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	513,532	656,075	1,149,064	1,153,648	
Food Stamp Job Search Units - Program Costs	<u>13,694,084</u>	<u>12,209,934</u>	<u>2,147,123</u>	<u>2,169,707</u>	
FTE	3.1	3.0	6.2	6.2	
General Fund	1,293,435	0	204,297	213,031	
Cash Funds	0	0	413,436	413,436	
Reappropriated Funds	0	0	0	0	
Federal Funds	12,400,649	12,209,934	1,529,390	1,543,240	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Food Stamp Job Search Units - Supportive Services	<u>209,160</u>	<u>209,160</u>	<u>261,452</u>	<u>261,452</u>	
General Fund	78,435	78,435	78,435	78,435	
Cash Funds	0	0	52,291	52,291	
Reappropriated Funds	0	0	0	0	
Federal Funds	130,725	130,725	130,726	130,726	
Employment Opportunities With Wages Program	<u>938,828</u>	<u>1,229,922 1.2</u>	<u>2,000,000</u>	<u>2,000,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	938,828	1,229,922	2,000,000	2,000,000	
Refugee Assistance	<u>34,449,068</u>	<u>42,634,903</u>	<u>11,140,350</u>	<u>2,945,737</u>	
FTE	11.1	14.4	10.0	0.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	34,449,068	42,634,903	11,140,350	2,945,737	
Teen Parent Diver's License Program	<u>50,000</u>	<u>66,131</u>	<u>100,000</u>	<u>0</u> *	
General Fund	50,000	66,131	100,000	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Stable Housing for Survivors of Domestic or Sexual Violence Program	<u>0</u>	<u>0</u>	<u>2,000,000</u>	<u>2,000,000</u>	
FTE	0.0	0.0	1.3	1.5	
Cash Funds	0	0	2,000,000	2,000,000	



## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>SUBTOTAL -</b>	52,359,131	59,579,568	21,764,095	13,252,008	(39.1%)
<i>FTE</i>	<u>16.1</u>	<u>20.9</u>	<u>20.5</u>	<u>10.7</u>	<u>(47.8%)</u>
General Fund	3,871,733	2,659,792	3,237,627	2,901,719	(10.4%)
Cash Funds	0	0	2,465,727	2,465,727	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	48,487,398	56,919,776	16,060,741	7,884,562	(50.9%)

### (IV) Adult Financial

Program Administration	<u>507,756</u>	<u>128,920</u>	<u>537,573</u>	<u>561,819</u>	
<i>FTE</i>	6.9	5.0	6.9	6.9	
General Fund	378,206	0	408,023	432,269	
Cash Funds	129,550	128,920	129,550	129,550	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Cash Assistance Programs	<u>66,724,681</u>	<u>75,023,549</u>	<u>78,905,051</u>	<u>78,905,051</u>	
General Fund	0	0	0	0	
Cash Funds	66,724,681	75,023,549	78,905,051	78,905,051	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Refunds	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>	
General Fund	0	0	0	0	
Cash Funds	588,362	588,362	588,362	588,362	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
OAP Burial Reimbursements	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	
General Fund	0	0	0	0	
Cash Funds	918,364	918,364	918,364	918,364	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
State Administration	<u>435,917</u>	<u>427,913</u>	<u>552,817</u>	<u>637,062</u>	
FTE	4.3	5.6	3.5	3.5	
General Fund	0	763,658	0	0	
Cash Funds	435,917	(335,745)	552,817	637,062	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
County Administration	<u>5,475,775</u>	<u>5,467,848</u>	<u>2,566,974</u>	<u>2,566,974</u>	
General Fund	0	0	0	0	
Cash Funds	5,475,775	5,467,848	2,566,974	2,566,974	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Administration - Home Care Allowance SEP Contract	<u>850,479</u>	<u>954,325</u>	<u>1,063,259</u>	<u>1,063,259</u>	
General Fund	850,479	954,325	1,063,259	1,063,259	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Aid to the Needy Disabled Programs	<u>9,389,611</u>	<u>10,083,441</u>	<u>13,394,238</u>	<u>13,394,238</u>	
General Fund	7,654,065	7,654,065	7,654,065	7,654,065	
Cash Funds	1,735,546	2,429,376	5,740,173	5,740,173	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Disability Benefits Application Assistance Program	<u>1,182,286</u>	<u>1,215,483</u>	<u>0</u>	<u>0</u>	
FTE	0.0	0.9	0.0	0.0	
General Fund	1,182,286	1,215,483	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Other Burial Reimbursements	<u>402,985</u>	<u>402,985</u>	<u>508,000</u>	<u>508,000</u>	
General Fund	402,985	402,985	402,985	402,985	
Cash Funds	0	0	105,015	105,015	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Home Care Allowance	<u>3,372,429</u>	<u>432,878</u>	<u>2,017,171</u>	<u>967,171</u> *	
General Fund	3,372,429	432,878	1,850,370	850,370	
Cash Funds	0	0	166,801	116,801	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
SSI Stabilization Fund Programs	<u>506,981</u>	<u>214,913</u>	<u>1,000,000</u>	<u>1,000,000</u>	
General Fund	0	0	0	0	
Cash Funds	506,981	214,913	1,000,000	1,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	90,355,626	95,858,981	102,051,809	101,110,300	(0.9%)
<i>FTE</i>	<u>11.2</u>	<u>11.5</u>	<u>10.4</u>	<u>10.4</u>	0.0%
General Fund	13,840,450	11,423,394	11,378,702	10,402,948	(8.6%)
Cash Funds	76,515,176	84,435,587	90,673,107	90,707,352	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
<b>SUBTOTAL - (C) Employment and Benefits Division</b>	305,133,991	327,237,216	302,095,927	292,808,079	(3.1%)
<i>FTE</i>	<u>44.1</u>	<u>56.8</u>	<u>55.9</u>	<u>46.1</u>	(17.5%)
General Fund	17,712,183	16,350,095	29,502,601	28,190,939	(4.4%)
Cash Funds	107,146,796	118,741,282	118,972,721	119,006,966	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	180,275,012	192,145,839	153,620,605	145,610,174	(5.2%)

### (D) Food and Energy Assistance

Low Income Energy Assistance Program	<u>76,402,558</u>	<u>50,032,993</u>	<u>43,998,898</u>	<u>44,019,430</u>	
FTE	6.0	5.8	5.2	5.2	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	76,402,558	50,032,993	43,998,898	44,019,430	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Supplemental Nutrition Assistance Program					
Administration	<u>10,086,535</u>	<u>6,974,387</u>	<u>4,697,136</u>	<u>4,879,717</u>	
FTE	30.0	29.2	22.6	22.6	
General Fund	1,749,458	1,453,158	2,261,477	2,360,372	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	8,337,077	5,521,229	2,435,659	2,519,345	
Supplemental Nutrition Assistance Program State Staff					
Training	<u>0</u>	<u>11,242</u>	<u>25,000</u>	<u>25,000</u>	
General Fund	0	5,621	12,500	12,500	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	5,621	12,500	12,500	
Food Distribution Program	<u>5,376,818</u>	<u>1,515,819</u>	<u>1,198,546</u>	<u>1,260,978</u>	
FTE	4.4	7.5	10.9	10.9	
General Fund	4,150,910	521,045	161,012	164,445	
Cash Funds	104,289	163,999	544,282	567,674	
Reappropriated Funds	0	0	0	0	
Federal Funds	1,121,619	830,775	493,252	528,859	
Food Assistance Grant Programs	<u>0</u>	<u>0</u>	<u>3,000,000</u>	<u>0</u>	
General Fund	0	0	3,000,000	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Income Tax Offset	<u>3,847</u>	<u>1,359</u>	<u>4,128</u>	<u>4,128</u>	
General Fund	2,075	1,242	2,064	2,064	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	1,772	117	2,064	2,064	
Electronic Benefits Transfer Service	<u>7,419,491</u>	<u>4,714,493</u>	<u>3,217,151</u>	<u>3,262,445</u>	
FTE	9.0	6.9	7.0	7.0	
General Fund	939,177	612,595	716,849	724,924	
Cash Funds	22,835	45,812	1,022,415	1,032,226	
Reappropriated Funds	0	0	35,701	35,701	
Federal Funds	6,457,479	4,056,086	1,442,186	1,469,594	
Systematic Alien Verification for Eligibility	<u>36,102</u>	<u>53,198</u>	<u>130,073</u>	<u>187,945</u>	
FTE	0.0	0.0	1.0	1.0	
General Fund	6,386	6,386	20,405	29,665	
Cash Funds	972	2,059	2,541	2,541	
Reappropriated Funds	20,838	28,307	80,345	116,804	
Federal Funds	7,906	16,446	26,782	38,935	
Colorado Diaper Distribution Program	<u>2,000,000</u>	<u>1,861,223</u>	<u>2,007,529</u>	<u>2,009,197</u>	
FTE	1.1	0.4	2.0	2.0	
General Fund	2,000,000	1,861,223	2,007,529	2,009,197	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Summer Electronic Benefits Transfer for Children					
Program	<u>0</u>	<u>1,206,418</u>	<u>3,600,654</u>	<u>3,604,888</u>	
FTE	0.0	0.4	4.0	4.0	
General Fund	0	586,236	1,800,327	1,801,887	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	620,182	1,800,327	1,803,001	
<b>SUBTOTAL - (D) Food and Energy Assistance</b>	101,325,351	66,371,132	61,879,115	59,253,728	(4.2%)
FTE	<u>50.5</u>	<u>50.2</u>	<u>52.7</u>	<u>52.7</u>	0.0%
General Fund	8,848,006	5,047,506	9,982,163	7,105,054	(28.8%)
Cash Funds	128,096	211,870	1,569,238	1,602,441	2.1%
Reappropriated Funds	20,838	28,307	116,046	152,505	31.4%
Federal Funds	92,328,411	61,083,449	50,211,668	50,393,728	0.4%
<b>(E) Child Support Services</b>					
Automated Child Support Enforcement System	<u>7,808,699</u>	<u>7,672,568</u>	<u>10,097,906</u>	<u>10,338,150</u>	
FTE	20.5	25.3	22.9	22.9	
General Fund	2,800,648	2,098,990	2,867,358	3,008,705	
Cash Funds	168,138	238,948	877,141	877,141	
Reappropriated Funds	0	0	0	0	
Federal Funds	4,839,913	5,334,630	6,353,407	6,452,304	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Child Support Services	<u>6,399,131</u>	<u>2,196,693</u>	<u>3,290,710</u>	<u>3,511,496</u>	
FTE	24.2	21.3	31.5	31.5	
General Fund	4,819,783	129,301	958,667	1,066,173	
Cash Funds	0	0	182,026	182,026	
Reappropriated Funds	0	0	0	0	
Federal Funds	1,579,348	2,067,392	2,150,017	2,263,297	
Child Support Payment Pass-through Reimbursements	0	<u>4,135,549</u>	<u>5,200,000</u>	<u>5,200,000</u>	
General Fund	0	4,135,549	5,200,000	5,200,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL - (E) Child Support Services</b>	14,207,830	14,004,810	18,588,616	19,049,646	2.5%
FTE	<u>44.7</u>	<u>46.6</u>	<u>54.4</u>	<u>54.4</u>	0.0%
General Fund	7,620,431	6,363,840	9,026,025	9,274,878	2.8%
Cash Funds	168,138	238,948	1,059,167	1,059,167	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	6,419,261	7,402,022	8,503,424	8,715,601	2.5%

### (F) County Administration

County Administration	<u>100,498,734</u>	<u>98,390,279</u>	<u>100,319,500</u>	<u>104,504,574</u> *
General Fund	33,372,301	32,204,112	32,835,564	34,091,086
Cash Funds	19,202,039	19,678,056	20,063,901	20,900,916
Reappropriated Funds	0	0	0	0
Federal Funds	47,924,394	46,508,111	47,420,035	49,512,572



## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
County Tax Base Relief	<u>2,307,882</u>	<u>3,879,756</u>	<u>3,879,756</u>	<u>3,879,756</u>	
General Fund	2,307,882	3,879,756	3,879,756	3,879,756	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
County Share of Offsetting Revenues	<u>1,415,575</u>	<u>1,106,797</u>	<u>2,986,000</u>	<u>2,986,000</u>	
General Fund	0	0	0	0	
Cash Funds	1,415,575	1,106,797	2,986,000	2,986,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
County Incentive Payments	<u>3,355,518</u>	<u>4,113,000</u>	<u>4,113,000</u>	<u>4,113,000</u>	
General Fund	0	0	0	0	
Cash Funds	3,355,518	4,113,000	4,113,000	4,113,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL - (F) County Administration</b>	107,577,709	107,489,832	111,298,256	115,483,330	3.8%
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	35,680,183	36,083,868	36,715,320	37,970,842	3.4%
Cash Funds	23,973,132	24,897,853	27,162,901	27,999,916	3.1%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	47,924,394	46,508,111	47,420,035	49,512,572	4.4%

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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### (G) Indirect Cost Assessment

Indirect Cost Assessment	<u>18,933,185</u>	<u>16,799,148</u>	<u>30,170,579</u>	<u>31,128,159</u> *	
General Fund	0	0	0	0	
Cash Funds	191,876	232,732	149,999	154,547	
Reappropriated Funds	3,455,488	3,682,567	7,408,795	7,583,925	
Federal Funds	15,285,821	12,883,849	22,611,785	23,389,687	

<b>SUBTOTAL - (G) Indirect Cost Assessment</b>	18,933,185	16,799,148	30,170,579	31,128,159	3.2%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	191,876	232,732	149,999	154,547	3.0%
Reappropriated Funds	3,455,488	3,682,567	7,408,795	7,583,925	2.4%
Federal Funds	15,285,821	12,883,849	22,611,785	23,389,687	3.4%

<b>TOTAL - (4) Office of Economic Security</b>	572,466,892	560,070,422	554,058,325	550,384,211	(0.7%)
<i>FTE</i>	<u>165.2</u>	<u>186.9</u>	<u>184.0</u>	<u>174.2</u>	<u>(5.3%)</u>
General Fund	82,901,453	77,145,535	99,113,868	97,589,610	(1.5%)
Cash Funds	132,154,036	144,905,217	149,817,423	150,817,365	0.7%
Reappropriated Funds	3,636,326	3,948,874	7,720,309	8,172,492	5.9%
Federal Funds	353,775,077	334,070,796	297,406,725	293,804,744	(1.2%)

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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### (7) Office of Adults, Aging, and Disability Services

#### (A) Administration

OAADS Administration	<u>1,625,816</u>	<u>1,318,238</u>	<u>1,719,352</u>	<u>1,822,926</u>	
FTE	13.3	14.4	8.9	8.9	
General Fund	643,145	659,468	723,426	811,032	
Cash Funds	336,242	65,092	366,581	371,202	
Reappropriated Funds	417,618	417,617	510,410	513,719	
Federal Funds	228,811	176,061	118,935	126,973	

<b>SUBTOTAL - (A) Administration</b>	1,625,816	1,318,238	1,719,352	1,822,926	6.0%
<i>FTE</i>	<u>13.3</u>	<u>14.4</u>	<u>8.9</u>	<u>8.9</u>	<u>0.0%</u>
General Fund	643,145	659,468	723,426	811,032	12.1%
Cash Funds	336,242	65,092	366,581	371,202	1.3%
Reappropriated Funds	417,618	417,617	510,410	513,719	0.6%
Federal Funds	228,811	176,061	118,935	126,973	6.8%

#### (B) Programs and Commissions for Persons with Disabilities

Developmental Disabilities Council	<u>785,365</u>	<u>870,851</u>	<u>1,081,969</u>	<u>1,104,118</u>	
FTE	3.4	2.8	6.0	6.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	785,365	870,851	1,081,969	1,104,118	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Colorado Commission for the Deaf, Hard of Hearing, and Deafblind	<u>2,358,997</u>	<u>2,499,999</u>	<u>3,184,187</u>	<u>0</u>	
FTE	11.2	9.7	13.8	0.0	
General Fund	103,214	603,214	603,214	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	2,255,783	1,896,785	2,580,973	0	
Federal Funds	0	0	0	0	
Brain Injury Program - Appropriation to the Colorado Brain Injury Trust Fund	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>	
General Fund	450,000	450,000	450,000	450,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Colorado Brain Injury Trust Fund	<u>1,810,655</u>	<u>1,327,978</u>	<u>3,561,861</u>	<u>3,592,142</u>	
FTE	2.0	2.3	1.5	1.5	
General Fund	0	0	0	0	
Cash Funds	1,810,655	1,327,978	3,111,861	3,142,117	
Reappropriated Funds	0	0	450,000	450,025	
Federal Funds	0	0	0	0	
<b>SUBTOTAL - (B) Programs and Commissions for Persons with Disabilities</b>	<b>5,405,017</b>	<b>5,148,828</b>	<b>8,278,017</b>	<b>5,146,260</b>	<b>(37.8%)</b>
FTE	<u>16.6</u>	<u>14.8</u>	<u>21.3</u>	<u>7.5</u>	<b>(64.8%)</b>
General Fund	553,214	1,053,214	1,053,214	450,000	<b>(57.3%)</b>
Cash Funds	1,810,655	1,327,978	3,111,861	3,142,117	<b>1.0%</b>
Reappropriated Funds	2,255,783	1,896,785	3,030,973	450,025	<b>(85.2%)</b>
Federal Funds	785,365	870,851	1,081,969	1,104,118	<b>2.0%</b>

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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### (C) Regional Centers for People with Developmental Disabilities

#### (1) Administration

Regional Centers Electronic Health Record System	<u>359,002</u>	<u>164,561</u> 1.0	<u>698,688</u>	<u>698,688</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	359,002	164,561	698,688	698,688	
Federal Funds	0	0	0	0	

<b>SUBTOTAL -</b>	359,002	164,561	698,688	698,688	0.0%
<i>FTE</i>	<u>0.0</u>	<u>1.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	359,002	164,561	698,688	698,688	0.0%
Federal Funds	0	0	0	0	0.0%

#### (2) Wheat Ridge Regional Center

Wheat Ridge Regional Center Intermediate Care Facility	<u>26,942,295</u>	<u>27,534,385</u>	<u>26,719,271</u>	<u>27,612,893</u>	
FTE	272.5	281.8	369.0	369.0	
General Fund	0	0	0	0	
Cash Funds	601,456	571,858	780,314	877,774	
Reappropriated Funds	26,340,839	26,962,527	25,938,957	26,735,119	
Federal Funds	0	0	0	0	
Wheat Ridge Regional Center Provider Fee	<u>1,498,321</u>	<u>1,435,612</u>	<u>1,435,612</u>	<u>1,435,612</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	1,498,321	1,435,612	1,435,612	1,435,612	
Federal Funds	0	0	0	0	

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Wheat Ridge Regional Center Depreciation	<u>955,415</u>	<u>406,468</u>	<u>180,718</u>	<u>180,718</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	955,415	406,468	180,718	180,718	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	29,396,031	29,376,465	28,335,601	29,229,223	3.2%
FTE	<u>272.5</u>	<u>281.8</u>	<u>369.0</u>	<u>369.0</u>	0.0%
General Fund	0	0	0	0	0.0%
Cash Funds	601,456	571,858	780,314	877,774	12.5%
Reappropriated Funds	28,794,575	28,804,607	27,555,287	28,351,449	2.9%
Federal Funds	0	0	0	0	0.0%

### (3) Grand Junction Regional Center

#### Grand Junction Regional Center Intermediate Care

Facility	<u>6,587,482</u>	<u>6,754,948</u>	<u>7,588,758</u>	<u>7,752,295</u>	
FTE	70.0	81.8	98.8	98.8	
General Fund	0	0	0	0	
Cash Funds	126,288	127,596	1,039,362	1,141,283	
Reappropriated Funds	6,461,194	6,627,352	6,549,396	6,611,012	
Federal Funds	0	0	0	0	
Grand Junction Regional Center Provider Fee	<u>303,011</u>	<u>327,137</u>	<u>453,291</u>	<u>453,291</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	303,011	327,137	453,291	453,291	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Grand Junction Regional Center Waiver Funding	<u>11,228,595</u>	<u>10,597,224</u>	<u>11,733,839</u>	<u>12,236,565</u>	
FTE	105.1	107.0	174.2	174.2	
General Fund	310,470	350,322	350,322	350,322	
Cash Funds	330,173	0	402,721	537,083	
Reappropriated Funds	10,587,952	10,246,902	10,980,796	11,349,160	
Federal Funds	0	0	0	0	
Grand Junction Regional Center Depreciation	<u>629,034</u>	<u>328,225</u>	<u>323,681</u>	<u>323,681</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	629,034	328,225	323,681	323,681	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	<b>18,748,122</b>	<b>18,007,534</b>	<b>20,099,569</b>	<b>20,765,832</b>	<b>3.3%</b>
<b>FTE</b>	<b><u>175.1</u></b>	<b><u>188.8</u></b>	<b><u>273.0</u></b>	<b><u>273.0</u></b>	<b><u>0.0%</u></b>
General Fund	310,470	350,322	350,322	350,322	0.0%
Cash Funds	456,461	127,596	1,442,083	1,678,366	16.4%
Reappropriated Funds	17,981,191	17,529,616	18,307,164	18,737,144	2.3%
Federal Funds	0	0	0	0	0.0%

### (4) Pueblo Regional Center

Pueblo Regional Center Waiver Funding	<u>11,435,278</u>	<u>11,909,726</u>	<u>12,337,229</u>	<u>12,627,837</u>	
FTE	1,383.6	146.9	181.8	181.8	
General Fund	290,047	250,195	250,195	250,195	
Cash Funds	375,057	43,521	540,272	573,598	
Reappropriated Funds	10,770,174	11,616,010	11,546,762	11,804,044	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Pueblo Regional Center Depreciation	<u>285,550</u>	<u>164,574</u>	<u>187,326</u>	<u>187,326</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	285,550	164,574	187,326	187,326	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	11,720,828	12,074,300	12,524,555	12,815,163	2.3%
<i>FTE</i>	<u>1383.6</u>	<u>146.9</u>	<u>181.8</u>	<u>181.8</u>	<u>0.0%</u>
General Fund	290,047	250,195	250,195	250,195	0.0%
Cash Funds	375,057	43,521	540,272	573,598	6.2%
Reappropriated Funds	11,055,724	11,780,584	11,734,088	11,991,370	2.2%
Federal Funds	0	0	0	0	0.0%
<b>(5) Work Therapy Program</b>					
Program Costs	<u>215,254</u>	<u>177,251</u>	<u>602,742</u>	<u>613,091</u>	
FTE	1.0	1.0	1.5	1.5	
General Fund	0	0	0	0	
Cash Funds	215,254	177,251	602,742	613,091	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	215,254	177,251	602,742	613,091	1.7%
<i>FTE</i>	<u>1.0</u>	<u>1.0</u>	<u>1.5</u>	<u>1.5</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	215,254	177,251	602,742	613,091	1.7%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%



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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
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<b>SUBTOTAL - (C) Regional Centers for People with Developmental Disabilities</b>	60,439,237	59,800,111	62,261,155	64,121,997	3.0%
<i>FTE</i>	<u>1,832.2</u>	<u>619.5</u>	<u>825.3</u>	<u>825.3</u>	(0.0%)
General Fund	600,517	600,517	600,517	600,517	0.0%
Cash Funds	1,648,228	920,226	3,365,411	3,742,829	11.2%
Reappropriated Funds	58,190,492	58,279,368	58,295,227	59,778,651	2.5%
Federal Funds	0	0	0	0	0.0%

### (D) Veterans Community Living Centers

Administration	<u>1,723,048</u>	<u>1,723,048</u>	<u>1,723,048</u>	<u>1,723,048</u>	
<i>FTE</i>	5.0	6.6	5.0	5.0	
General Fund	0	0	0	0	
Cash Funds	1,723,048	1,723,048	1,723,048	1,723,048	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
 Fitzsimmons Veterans Community Living Center	 <u>24,814,803</u>	 <u>12,179,141</u>	 <u>24,982,891</u>	 <u>24,814,803</u>	
<i>FTE</i>	176.7	167.7	236.4	236.4	
General Fund	977,719	0	1,145,807	977,719	
Cash Funds	12,179,141	12,179,141	12,179,141	12,179,141	
Reappropriated Funds	0	0	0	0	
Federal Funds	11,657,943	0	11,657,943	11,657,943	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Florence Veterans Community Living Center	<u>12,802,608</u>	<u>7,823,446</u>	<u>12,871,134</u>	<u>12,802,608</u>	
FTE	0.0	92.1	135.0	135.0	
General Fund	523,072	0	591,598	523,072	
Cash Funds	7,823,446	7,823,446	7,823,446	7,823,446	
Reappropriated Funds	0	0	0	0	
Federal Funds	4,456,090	0	4,456,090	4,456,090	
Homelake Veterans Community Living Center	<u>8,816,903</u>	<u>5,257,383</u>	<u>8,857,315</u>	<u>8,816,903</u>	
FTE	69.0	72.4	95.3	95.3	
General Fund	575,451	0	615,863	575,451	
Cash Funds	5,257,383	5,257,383	5,257,383	5,257,383	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,984,069	0	2,984,069	2,984,069	
Homelake Military Veterans Cemetery	<u>58,212</u>	<u>7,665</u>	<u>72,152</u>	<u>74,385</u>	
FTE	1.0	0.8	0.5	0.5	
General Fund	58,212	0	64,487	66,720	
Cash Funds	0	7,665	7,665	7,665	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Rifle Veterans Community Living Center	<u>10,506,943</u>	<u>7,240,792</u>	<u>10,615,613</u>	<u>10,506,943</u>	
FTE	70.0	75.2	110.6	110.6	
General Fund	630,950	0	739,620	630,950	
Cash Funds	7,240,792	7,240,792	7,240,792	7,240,792	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,635,201	0	2,635,201	2,635,201	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Walsenburg Veterans Community Living Center	<u>373,985</u>	<u>373,985</u>	<u>373,985</u>	<u>373,985</u>	
FTE	1.0	0.5	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	373,985	373,985	373,985	373,985	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Central Fund pursuant to Section 26-12-108 (1) (a.5), C.R.S.	<u>800,000</u>	<u>800,000</u>	<u>800,000</u>	<u>800,000</u>	
General Fund	800,000	800,000	800,000	800,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL - (D) Veterans Community Living Centers</b>	59,896,502	35,405,460	60,296,138	59,912,675	(0.6%)
FTE	<u>322.7</u>	<u>415.3</u>	<u>583.8</u>	<u>583.8</u>	(0.0%)
General Fund	3,565,404	800,000	3,957,375	3,573,912	(9.7%)
Cash Funds	34,597,795	34,605,460	34,605,460	34,605,460	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	21,733,303	0	21,733,303	21,733,303	0.0%

### (E) Disability Determination Services

Program Costs	<u>29,503,750</u>	<u>30,804,706</u>	<u>21,694,589</u>	<u>22,906,247</u>	
FTE	168.8	173.7	121.7	121.7	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	29,503,750	30,804,706	21,694,589	22,906,247	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>SUBTOTAL - (E) Disability Determination Services</b>	29,503,750	30,804,706	21,694,589	22,906,247	5.6%
<i>FTE</i>	<u>168.8</u>	<u>173.7</u>	<u>121.7</u>	<u>121.7</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	29,503,750	30,804,706	21,694,589	22,906,247	5.6%

### (F) Aging Programs

#### (1) Adult Protective Services

State Administration	<u>1,303,066</u>	<u>173,811</u>	<u>1,531,474</u>	<u>1,589,198</u>
<i>FTE</i>	11.2	12.3	11.6	11.6
General Fund	1,278,193	129,307	1,460,674	1,518,398
Cash Funds	24,873	44,504	70,800	70,800
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Adult Protective Services	<u>16,544,321 1.0</u>	<u>22,853,564 1.0</u>	<u>21,451,831</u>	<u>21,451,831</u>
General Fund	13,008,792	14,599,056	14,867,037	14,867,037
Cash Funds	0	4,212,104	4,290,346	4,290,346
Reappropriated Funds	0	0	0	0
Federal Funds	3,535,529	4,042,404	2,294,448	2,294,448
Adult Protective Services Data System	<u>156,154</u>	<u>147,846</u>	<u>156,154</u>	<u>156,154</u>
General Fund	133,754	133,754	133,754	133,754
Cash Funds	22,400	14,092	22,400	22,400
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
HB 17-1284 Records and Reports of At-Risk Adult Abuse or Neglect	<u>465,917</u>	<u>349,842</u>	<u>569,237</u>	<u>645,288</u>	
FTE	0.0	6.5	7.5	7.5	
General Fund	0	0	0	0	
Cash Funds	465,917	349,842	569,237	645,288	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	18,469,458	23,525,063	23,708,696	23,842,471	0.6%
FTE	<u>12.2</u>	<u>19.8</u>	<u>19.1</u>	<u>19.1</u>	0.0%
General Fund	14,420,739	14,862,117	16,461,465	16,519,189	0.4%
Cash Funds	513,190	4,620,542	4,952,783	5,028,834	1.5%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	3,535,529	4,042,404	2,294,448	2,294,448	0.0%
<b>(2) Community Services for the Elderly</b>					
Program Administration	<u>0</u>	<u>1,182,993</u>	<u>1,414,202</u>	<u>1,496,800</u>	
FTE	0.0	10.8	8.0	8.0	
General Fund	0	11,233	344,990	359,054	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	1,171,760	1,069,212	1,137,746	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Senior Community Services Employment	<u>774,517</u>	<u>622,924</u>	<u>861,682</u>	<u>863,034</u>	
FTE	0.1	0.2	0.5	0.5	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	774,517	622,924	861,682	863,034	
Older Americans Act Programs	<u>14,121,457</u>	<u>28,630,038</u>	<u>20,918,207</u>	<u>20,918,207</u>	
General Fund	1,251,528	1,020,928	990,653	990,653	
Cash Funds	40,000	0	3,079,710	3,079,710	
Reappropriated Funds	0	0	0	0	
Federal Funds	12,829,929	27,609,110	16,847,844	16,847,844	
National Family Caregiver Support Program	<u>1,516,237</u>	<u>3,582,133</u>	<u>2,173,936</u>	<u>2,173,936</u>	
General Fund	142,041	142,041	142,041	142,041	
Cash Funds	0	0	423,805	423,805	
Reappropriated Funds	0	0	0	0	
Federal Funds	1,374,196	3,440,092	1,608,090	1,608,090	
State Ombudsman Program	<u>732,789 0.2</u>	<u>197,101 3.6</u>	<u>751,422 1.0</u>	<u>769,476 1.0</u>	
General Fund	590,148	171,336	591,289	607,840	
Cash Funds	0	0	0	0	
Reappropriated Funds	1,800	1,800	1,800	1,800	
Federal Funds	140,841	23,965	158,333	159,836	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
State Funding for Senior Services	<u>28,139,437</u>	<u>26,439,316</u>	<u>31,578,817</u>	<u>29,578,817</u>	
General Fund	14,157,707	14,337,707	16,487,707	14,487,707	
Cash Funds	12,981,730	11,101,609	14,091,110	14,091,110	
Reappropriated Funds	1,000,000	1,000,000	1,000,000	1,000,000	
Federal Funds	0	0	0	0	
Contingency Funding for Senior Services	<u>0</u>	<u>0</u>	<u>2,000,000</u>	<u>2,000,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	2,000,000	2,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Area Agencies on Aging Administration	<u>2,636,795</u>	<u>2,031,848</u>	<u>1,375,384</u>	<u>1,375,384</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,636,795	2,031,848	1,375,384	1,375,384	
Respite Services	<u>396,681</u>	<u>398,370</u>	<u>398,370</u>	<u>398,370</u>	
General Fund	350,000	350,000	350,000	350,000	
Cash Funds	46,681	48,370	48,370	48,370	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
Strategic Action Plan on Aging	<u>99,123</u>	<u>46,994</u>	<u>102,335</u>	<u>102,335</u>	
FTE	0.0	0.0	1.0	1.0	
General Fund	99,123	46,994	102,335	102,335	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Administration	<u>1,388,480</u>	<u>0</u>	<u>0</u>	<u>0</u>	
FTE	8.9	0.0	0.0	0.0	
General Fund	323,123	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	1,065,357	0	0	0	
Appropriation to the Area Agency on Aging Cash Fund	<u>0</u>	<u>10,220</u>	<u>0</u>	<u>0</u>	
General Fund	0	10,220	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
<b>SUBTOTAL -</b>	49,805,516	63,141,937	61,574,355	59,676,359	(3.1%)
FTE	<u>9.2</u>	<u>14.6</u>	<u>10.5</u>	<u>10.5</u>	0.0%
General Fund	16,913,670	16,090,459	19,009,015	17,039,630	(10.4%)
Cash Funds	13,068,411	11,149,979	19,642,995	19,642,995	0.0%
Reappropriated Funds	1,001,800	1,001,800	1,001,800	1,001,800	0.0%
Federal Funds	18,821,635	34,899,699	21,920,545	21,991,934	0.3%



## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>SUBTOTAL - (F) Aging Programs</b>	68,274,974	86,667,000	85,283,051	83,518,830	(2.1%)
<i>FTE</i>	<u>21.4</u>	<u>34.4</u>	<u>29.6</u>	<u>29.6</u>	<u>0.0%</u>
General Fund	31,334,409	30,952,576	35,470,480	33,558,819	(5.4%)
Cash Funds	13,581,601	15,770,521	24,595,778	24,671,829	0.3%
Reappropriated Funds	1,001,800	1,001,800	1,001,800	1,001,800	0.0%
Federal Funds	22,357,164	38,942,103	24,214,993	24,286,382	0.3%
<b>(G) Indirect Cost Assessment</b>					
Indirect Cost Assessment	<u>19,238,461</u>	<u>18,971,076</u>	<u>18,864,122</u>	<u>19,368,837</u> *	
General Fund	0	0	0	0	
Cash Funds	2,355,744	2,344,138	4,155,086	4,309,721	
Reappropriated Funds	12,123,834	14,282,800	14,488,038	14,830,510	
Federal Funds	4,758,883	2,344,138	220,998	228,606	
<b>SUBTOTAL - (G) Indirect Cost Assessment</b>	19,238,461	18,971,076	18,864,122	19,368,837	2.7%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	2,355,744	2,344,138	4,155,086	4,309,721	3.7%
Reappropriated Funds	12,123,834	14,282,800	14,488,038	14,830,510	2.4%
Federal Funds	4,758,883	2,344,138	220,998	228,606	3.4%
<b>TOTAL - (7) Office of Adults, Aging, and Disability Services</b>	244,383,757	238,115,419	258,396,424	256,797,772	(0.6%)
<i>FTE</i>	<u>2,375.0</u>	<u>1,272.1</u>	<u>1,590.6</u>	<u>1,576.8</u>	<u>(0.9%)</u>
General Fund	36,696,689	34,065,775	41,805,012	38,994,280	(6.7%)
Cash Funds	54,330,265	55,033,415	70,200,177	70,843,158	0.9%
Reappropriated Funds	73,989,527	75,878,370	77,326,448	76,574,705	(1.0%)
Federal Funds	79,367,276	73,137,859	69,064,787	70,385,629	1.9%

## Appendix A: Numbers Pages

	FY 2022-23 Actual	FY 2023-24 Actual	FY 2024-25 Appropriation	FY 2025-26 Request	Request vs. Appropriation
<b>TOTAL - Department of Human Services</b>	816,850,649	798,185,841	812,454,749	807,181,983	(0.6%)
<i>FTE</i>	<u>2,540.2</u>	<u>1,459.0</u>	<u>1,774.6</u>	<u>1,751.0</u>	<u>(1.3%)</u>
General Fund	119,598,142	111,211,310	140,918,880	136,583,890	(3.1%)
Cash Funds	186,484,301	199,938,632	220,017,600	221,660,523	0.7%
Reappropriated Funds	77,625,853	79,827,244	85,046,757	84,747,197	(0.4%)
Federal Funds	433,142,353	407,208,655	366,471,512	364,190,373	(0.6%)